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ANALYSIS OF STATE GOVERNMENT AND POLITICS

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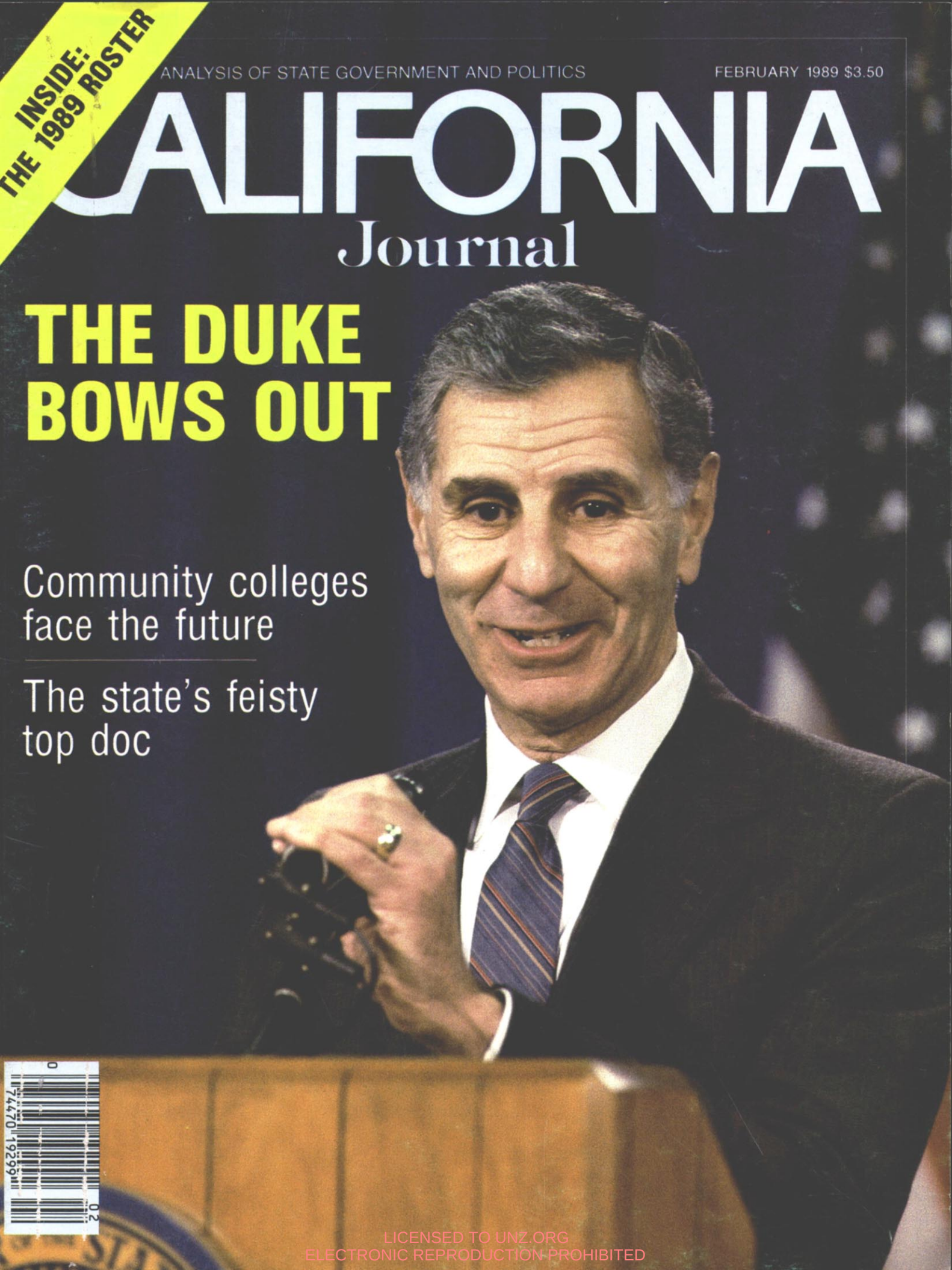

Community colleges face the future

The state's feisty top doc

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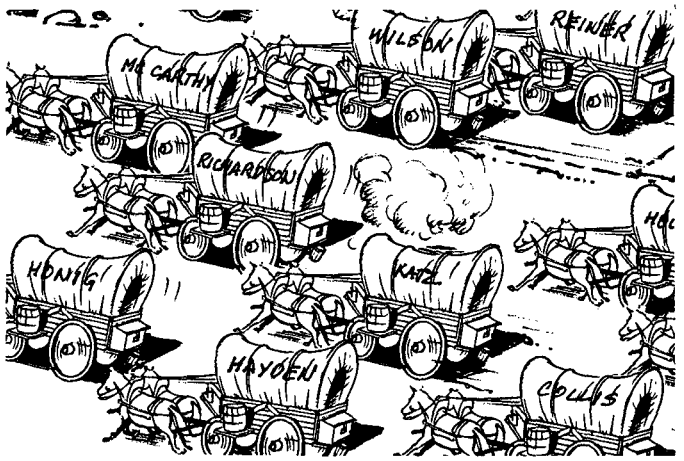


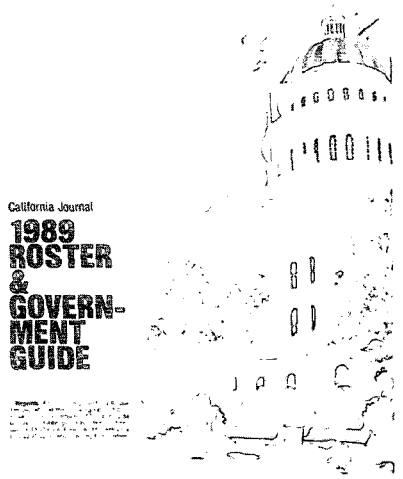
1990 free-for-all 50

George Deukmejian's announcement that he would not seek a third term as governor in 1990, coupled with new fund-raising rules from Proposition 73, has caused a bevy of other candidates to reconsider their political plans.

By Richard Zeiger and A.G. Block

The 1989 Roster and Government Guide

California Journal's most popular publication — the annual compilation of who's who and who's where in California government. The 1989 edition has been completely updated to include all newly-elected legislators, newly-appointed committee members and newly-appointed agency and department heads, as well as useful Capitol telephone numbers and a roster of the legislative analyst's office. The Roster *is also available as a reprint and on diskette.*



Community colleges at the crossroads 83

California's community colleges benefited from passage of Proposition 98 in November 1988. Now the colleges must decide how their new-found money will be spent, and what role the system will play in California's scheme of higher education.

By Judy Tachibana

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The community college's new state chief is a man well acquainted with the system and with its strengths and needs.

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Dr. Laurens White has served a tempestuous year as head of the California Medical Association. By Ellen Robinson Hayes

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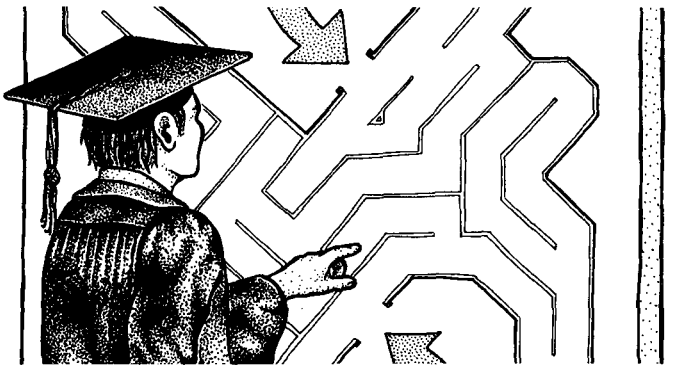

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UP FRONT

No respect department, constitutional officer division. Poor Ernie Dronenburg. Hardly anyone remembers that, until Tom Hayes came along, he was the Republican's only other consitutional officer aside from Governor George Deukmejian. And then to compound things, when he finally was to get a second or two in the statewide spotlight when state officials were being introduced prior to the governor's State of the State message, Speaker Willie Brown referred him as "William" Dronenburg. The speaker's press office then, as a joke, tried to convince reporters that William was really his first name, prompting members of the fourth estate to scurry to reference books to see if it wasn't true.

Fort Sumter, revisited. More and more, the once-stable GOP is acting like a bunch of squabbling Democrats. In the Assembly, the GOP caucus has been fractured into several factions since the November elections. Now, according to the *San Jose Mercury News*, Santa Clara County Republicans have fired across the bow of the state party by declaring their independence. The move was prompted by a state party rule and by GOP-sponsored legislation banning local Republican parties from endorsing candidates in contested primaries.

"We're a part of the Republican Party of the United States and part of the Republican Party of California," Santa Clara County GOP Director Robert Walker told the *Mercury News*. "But in terms of defining direction, sovereignty rests with the Republican Party of Santa Clara County."

State party chairman Robert Naylor, who once represented the area in the Assembly, wasn't bothered by the revolt. He foresaw no problems unless some other group popped onto the scene, claiming to be the county's Republican Party. "We'd have to choose who to recognize," he told the *Mercury News*.

A wild peregrine falcon has set up shop on the roof of the state Resources Agency in Sacramento, an appropriate enough place since the agency is charged with protecting endangered species and peregrines are on the list. Unfortunately, "shop" includes shopping for food; in this case, delicacies from among the capital's ample supply of pigeons. The on-going slaughter prompted a strongly-worded complaint to agency undersecretary Terrence Eagan from the "Sacramento Home Pigeon Training Association." The group blamed the falcon for the disappearance of some prized pigeons.

"We were shocked to hear of your callousness regarding a wild animal in our midst," wrote pigeon fancier Bertram M. Markquist. "Your falcon is directly responsible for the deaths of our pigeons... This letter is to further inform you of our intention to take legal action to remove this falcon habitat immediately. Our legal counsel also informs us that you, Mr. Eagan, would be personally responsible for our losses under the Public Resources Code... Let this be a warning. End this carnage immediately."

Eagan's staff was set to fire off a response when Eagan sensed something was askew with the protest letter. After questioning friends, he was able to track down Mr. Markquist. Seems he has another name: Sal Russo, a Republican political consultant and a friend of Eagan.

WE'RE NOT JUST THE GOLDEN STATE; WE'VE BECOME THE POT AT THE END OF THE RAINBOW!

No matter how far you travel, sometimes you just can't escape. Witness the experience of Sid Mandel, retired tax information officer at the Franchise Tax Board. Mandel and his wife were at the beginning a five-week trip to the South Pacific when they stepped into a taxi in Singapore. During a conversation with the driver, the Mandels let it be known that they hailed from California.

"Do you know Senator Alan Robbins?" the driver asked.

Says Mandel, "Ten-thousand miles from home, and I follow Alan Robbins into a cab."

How came a Singapore cabbie to know Robbins was a senator?

Too much, too late. This issue of *California Journal* contains the annual *Roster and Government Guide*. That's the publication that lists, among other things, legislative leaders, members of the Legislature and their party affiliations. The *Roster* comes a little late to help the California Contract Cities Association, however. In January the association organized a get- acquainted coffee klatch for certain lawmakers. Sacramento Democrat Phil Isenberg received

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an invitation, but it was addressed to Isenberg as "majority floor leader." He isn't; Tom Hannigan is. Compounding the mistake, the letter invited Isenberg to a "coffee hour for the Republican leadership."

Parting shots. Expense-account division. The story was circulating in Sacramento that former acting state Treasurer Elizabeth Whitney, on the day Tom Hayes was confirmed by the Legislature to take her place, took a small party to an expensive Sacramento eatery and racked up a bill of $1600. Then she billed the treasurer's office for the farewell meal. Unfortunately for someone, the treasurer's office blocked payment, and it's as yet unknown who will have to pony up. Whitney's departure from the office was rapid-fire. By the next morning, the Department of General Services had her name off the door and she had been told to clear out by 10 a.m., the time Hayes was to be sworn in.

Last laugh department. Back at the public trough "up to both nostrils" is B. T. Collins, the hook-handed, acid-tongued former Vietnam veteran who served as chief of staff to former Governor Jerry Brown although he was a Republican. Collins had been a vice president at Kidder-Peabody where he was supposed to have used his great government contacts to get the firm lots of state bond business. Only trouble is, he had a falling out with Whitney, who froze him out of most of the state's business. Now, Collins is back as chief deputy to new Treasurer Tom Hayes, Whitney's replacement. Reportedly, he also will help his new boss raise some campaign bucks.

Several readers pointed out an error in our election analysis (see "Campaign '88" *CJ*, December 1988). Seems we said that Lyndon Johnson was the only Democratic presidential candidate to carry California since Franklin Roosevelt. Actually, Harry Truman won the state in 1948, defeating Republican Tom Dewey by nearly 18,000 votes. Sorry, Harry.

Another reader called our attention to a small inaccuracy in an article on energy (see "Trash into Power," *CJ*, January 1989). The article mentions that dioxin is an active ingredient in Agent Orange, the controversial defoliant used to strip Southeast Asian jungles during the Vietnam War. According to Ben Parker of San Luis Obispo, the active ingredients in Agent Orange were herbicides; dioxin was a toxic contaminant of those herbicides.

"Man is born possessing weapons for the use of wisdom and virtue, which it is possible to employ entirely for the opposite ends."
— *Aristotle*

Come across a blurb lately that's nosy, newsy or smart-alecky about California government, politics or politicians? Share it with the Journal. *We pay up to $25 for entertaining tidbits published in "Up Front." So, rush your items to Up Front, 1714 Capitol Avenue, Sacramento, CA 95814. Sorry, submissions cannot be returned.*

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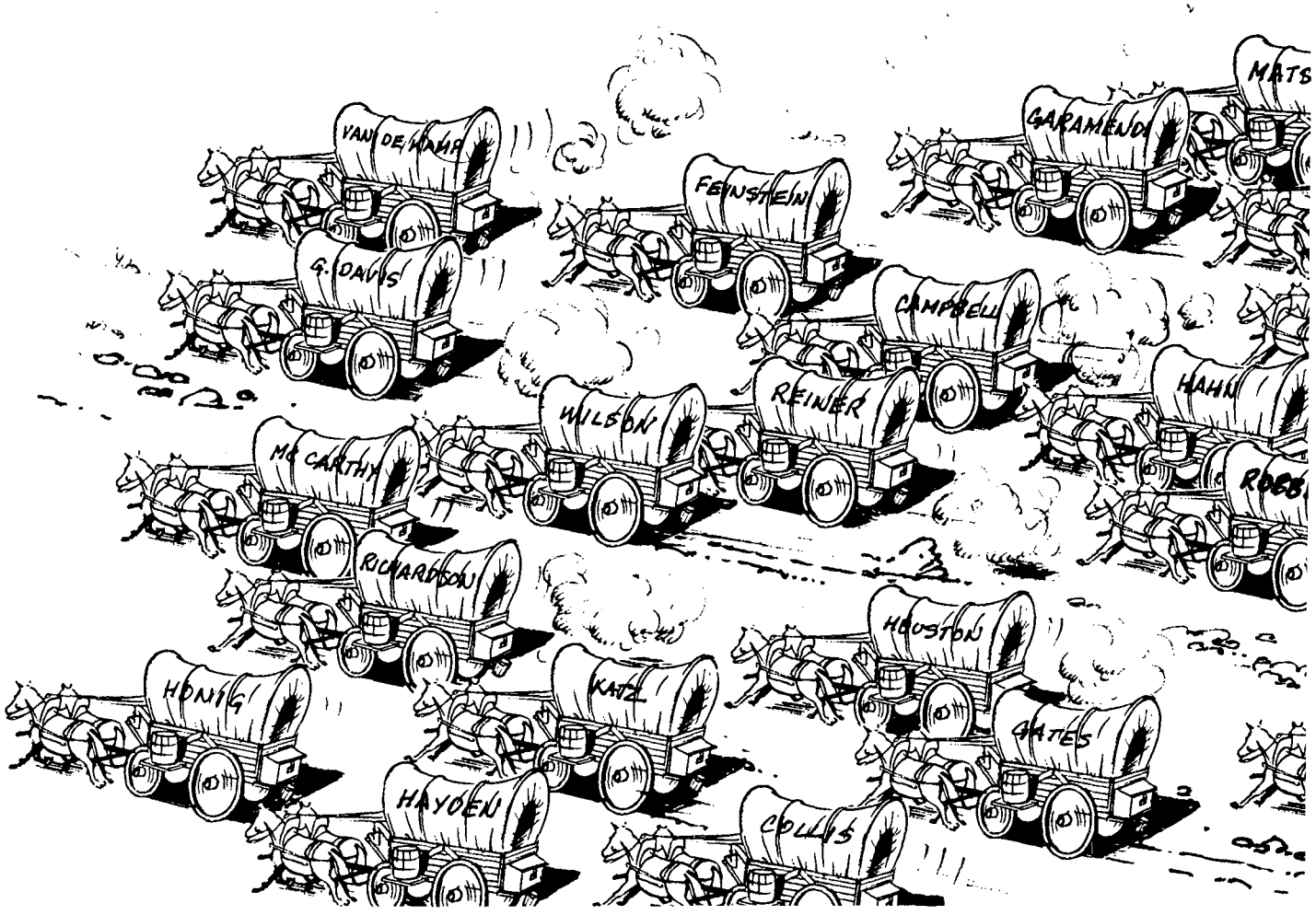

NO THIRD TERM

Deukmejian starts stampede toward 1990

By Richard Zeiger and A.G. Block

In the end, George Deukmejian did what was best for George Deukmejian.

Despite continued high standings in the polls and substantial political pressure from Republicans concerned that the party would lose the governor's office in a reapportionment year, Deukmejian last month said he would not seek a third term. The squabbling with a Democrat-dominated Legislature had taken its toll, and the changing times might make things difficult for a governor whose agenda for government is limited. He has little desire to move up and, with George Bush firmly in place for at least four years, little opportunity. Finally, he has put in 26 years' worth of public service.

His decision unloosed a torrent of pent-up political ambition in both parties as would-be successors (in 1990 or yond) began to jockey for position. But a move by Deukmejian had to come first, since his decision might set off a chain reaction that would leave several constitutional offices without incumbents.

The governor was coy most of last year. His own comments had fueled speculation he might try for a third term, even if they had been floated as merely a way to ease pressure on him to accept the vice presidency. At the time, he professed being happy in his job and still challenged by tasks undone.

Late last year, however, new reports began to drift forward from Deukmejian's few political intimates. The governor was tired of constant squabbles with the Legislature and had been particularly miffed by their rejection of his choice of former Congressman Dan Lungren to replace Jesse Unruh as state treasurer. In the governor's mind, the Lungren episode was arbitrary and reminiscent of his first setback in the state

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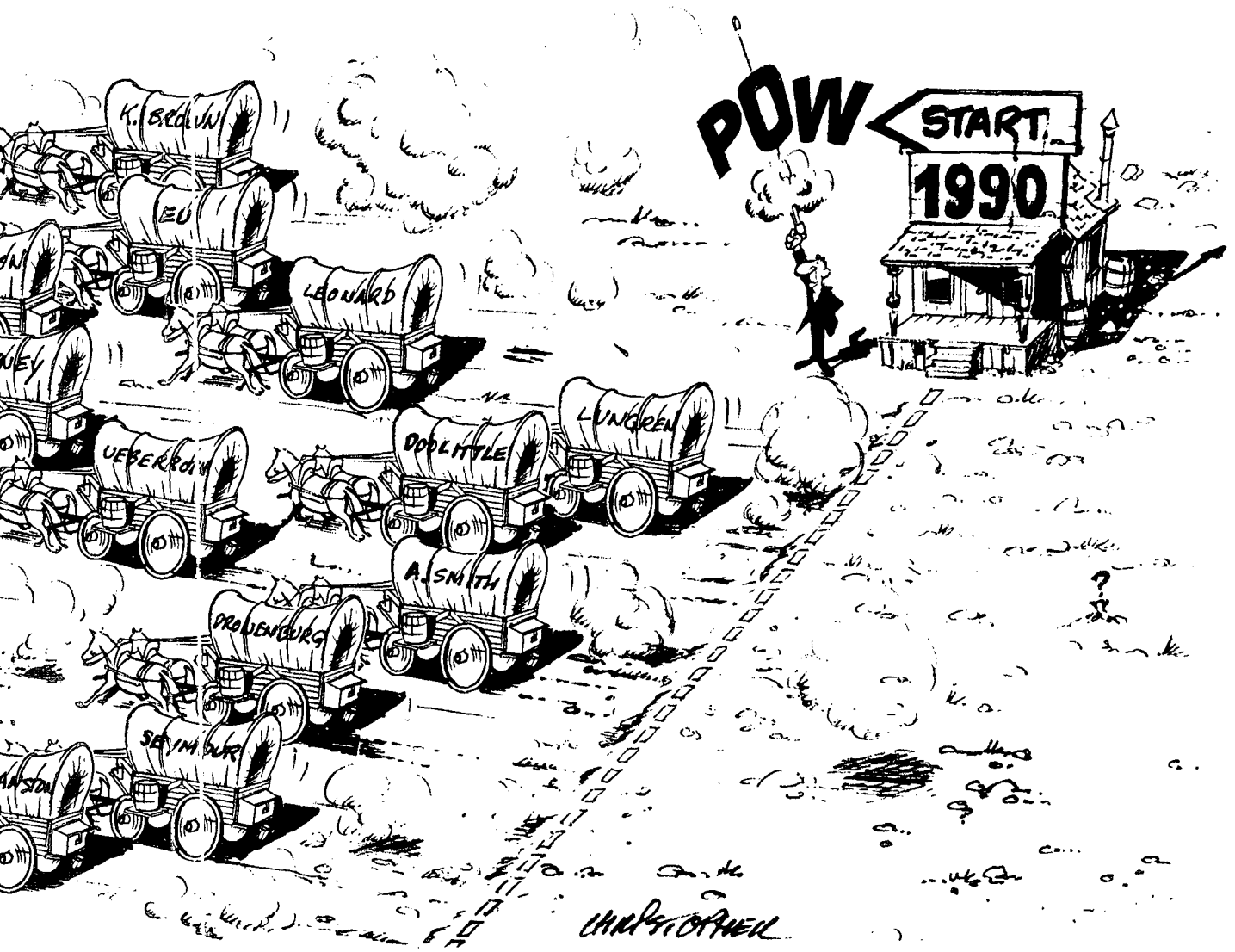

Senate — the 1983 rejection of his friend Michael Franchetti as state finance director.

Furthermore, the governor had accomplished the few items on his political agenda. His nominees now dominated the state Supreme Court as well as the state's rank-and-file judiciary. The state budget was balanced, and he had even managed to somewhat improve the state's schools.

But problems on the horizon appeared more difficult to solve. The highway financing system had broken down and new money was desperately needed to keep it from grinding to a halt. Last November, voters approved a major breach in the Gann spending limit for schools (Proposition 98). This badly disrupted the governor's careful balancing act that had kept the lid on the need for additional taxes. The requirement of more money for schools might make it impossible for Deukmejian to maintain his pledge of no general tax increases if he does not want to devastate remaining state programs.

And Deukmejian never had a desire to take a meat axe to government programs. For all the "Iron Duke" imagery, the governor has always preferred to have a free hand with state money — provided the money was there and no new taxes were required. It was that desire that allowed him to suggest spending more than a half-billion dollars in surplus money two years ago. He only retreated from his plan when it was tagged a tax increase, and legislative Democrats insisted on pushing him even further.

Finally, there were family pressures to step aside. Unlike many politicians, Deukmejian has not personally cashed in on the halo effect of his 26 years in public office. He remains a man of modest means. His decision will allow him to leave state service at age 61, and with plenty of time to make some money in the private sector before retirement. The governor reported at a press conference that not one family member argued for a third term.

The decision to bow out, the governor believes, will give him one last chance to work with the Legislature to fashion some new state programs. The governor has been frustrated by what he views as the Legislature's obstinance. Lawmakers in turn blame him for being aloof and unwilling to compromise. Now, the governor says the two sides should work together and without the pressures of an impending reelection campaign, where both sides tend to take purely political stands. Although legislative leaders have publicly hailed the governor's olive branch, there is considerable question about their willingness to bend to the desires of a lame-duck governor. They could try to push even a cooperative Deukmejian too far.

In earlier times Deukmejian could have put off his run or no-run decision for at least another year. But all that changed with the passage of Proposition 73 last June. That measure puts a cap of $1000 per year on contributions by individuals and $5000 per year by political-action committees. The fund-raising year corresponds to the fiscal year, which ends in June. Thus, a candidate may get a $1000 contribution before the primary and another $1000 for the general election. But this first time around under Prop 73, there is a "bonus" fiscal year, allowing candidates to pick up a third $1000 from a single contributor if the money is collected before July 1, 1989.

In addition, potential candidates no longer may raise

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money to be spent on any office they might eventually seek. They must declare in advance which office they want before soliciting money. All this puts a premium on starting early. In any case, the governor would have had to tip his hand because the absence of fund-raising events this year (he had said he would need some $18 million to run for a third term) would be a sure sign he intended to bow out.

Still, the pressure to stay on was substantial. Democrats continue to dominate the Legislature and seem to have a lock on both houses through the 1990 elections. The Republicans' only hope of an equitable reapportionment following the next census lies in the governor's office. The perception is widespread that Deukmejian was the GOP's best hope. The governor rejected this line of thinking. He suggested that, in light of problems facing the state, a new face might have a better chance.

Only one problem: Republicans have no logical successor to Deukmejian. Until the hitherto non-partisan Tom Hayes was approved as state treasurer last month, the obscure Ernie Dronenburg of the state Board of Equalization was the party's only other constitutional officeholder.

The party does not lack men or women with ambition; but so far, their ambition is greater than their stature. With 22 months left before the next round of statewide elections, who are the scramblers? Which Republicans and Democrats are gearing up for a wild ride through 1989 and 1990?

Governor

So far, the Republican establishment has been pinning its hopes on U. S. Senator **Pete Wilson**. Fresh from a reelection victory last fall, Wilson is seen as the one Republican with enough statewide respect and money-raising ability to hold on to the office. Furthermore, Wilson originally wanted to be governor and has run for it unsuccessfully in the past. But Wilson now likes being a senator in Washington, and he may not be anxious to conduct another statewide campaign so soon. He also has a new wife who is not a Californian and who reportedly has little interest in living in Sacramento. Wilson has said he is agonizing over the decision, and a small flock of political decisions depend on what he decides to do; by all accounts, no one of any substance will challenge Wilson should he decide to make the race.

Only one other potential candidate, soon-to-retire baseball commissioner **Peter Ueberroth**, has enough stature to keep other challengers out of the contest. Scheduled to step down in March, the former head of the Los Angeles Olympics has so far been coy about his interest in the job, and he remains the second choice of party insiders. There is little doubt the strong-willed commissioner has administrative skills, but he is unproven as a political candidate.

Wilson Ueberroth Campbell Seymour

After these two comes a platoon of candidates, most of whom admit they are in a second tier. These include state Senator **William Campbell** of Hacienda Heights, who lost to Controller Gray Davis two years ago; recently retired state Senator **H. L. "Bill" Richardson**, who would be the most conservative candidate in the field; state Senator **John Seymour** of Orange County; and Los Angeles Police Chief **Daryl Gates**. Some Republicans hope Fresno Senator **Ken Maddy** can be convinced to change his mind and run for the job. Maddy has said he does not want to run.

Campbell is a proven money raiser who has decent enough support among Republicans, but Davis beat him by a half-million votes. Seymour also is a proven money-raiser who used to be the Republican caucus chairman in the Senate. However, he is almost unknown outside Orange County, except among Capitol insiders. Richardson commands the loyal support of the most conservative Republicans, and he is the owner of political mailing lists that will be invaluable under the new Proposition 73 rules. But he concedes his best chance for a primary victory is out of a large Republican field. Gates is also viewed as a conservative with high name identification in the Los Angeles area, but he, too, has no campaign experience.

Gates Van de Kamp Davis Feinstein

Unlike the Republican side, Governor Deukmejian set off no bombs under Democrats interested in becoming governor in 1990. Attorney General **John Van de Kamp** and former San Francisco Mayor **Dianne Feinstein** had made known for months that each planned to challenge for the state's top job, even if Deukmejian sought a third term. Soon after the governor's announcement, another "probable" — Controller **Gray Davis** — declared his intent to run as well. There is also speculation that Lieutenant Governor **Leo McCarthy** also may opt for an "all-or-nothing" try for the governorship rather than seek another term.

At the outset, most Democratic observers consider Van de Kamp the frontrunner, with Davis his most serious challenger — if Davis actually runs for governor. Although Davis makes no secret of his desire to be governor, some Democrats are convinced that the still-youthful controller ultimately will run for reelection rather than risk his political career on a gritty and expensive primary duel with Van de Kamp.

Davis' ultimate decision may be influenced by the situation among Republicans. If, for example, Wilson or Ueberroth decides to run and, in so doing, clears the field and avoids a primary fight in the GOP, Davis may opt for reelection rather than exhaust his resources fighting Van de Kamp and have little left over for a general-election scrap against a well-rested opponent who spent nothing to gain his nomination. On the other hand, a wide-open Republican primary may encourage Davis to challenge Van de Kamp, especially if a large GOP field improves Richardson's chances to sneak up on the nomination.

As the state's top cop, Van de Kamp enjoys built-in law-and-order credentials. But those credentials are tempered by long-standing opposition to the death penalty, a potential problem Van de Kamp discounts. "I have a record [on the death penalty] that negates my personal preferences," he said.

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A Davis-Van de Kamp brawl (*sans* McCarthy) may be Feinstein's only hope. Under such a scenario, she could squeak through as the sole Northern Californian in a three-way race, provided her two opponents beat themselves silly in the south. Although Feinstein is charismatic and personable, observers feel she gets creamed one-on-one with either Van de Kamp or Davis. Lingering political baggage is cited as reasons why she might have trouble statewide outside a narrow set of circumstances. For one, her refusal to endorse McCarthy's bid to oust Pete Wilson from the U.S. Senate last year did not sit well with Democrats. For another, she left San Francisco with huge budget problems that hang over her head like a sandbag on a thin thread.

McCarthy remains the wild card. His options seem to be three: run for governor; run for reelection as lieutenant governor; or retire temporarily from elective politics. McCarthy, who will turn 60 before the next election, was badly defeated by Wilson in 1988. And with Wilson prominently mentioned as a potential GOP gubernatorial candidate next year, McCarthy may not relish a rematch.

Lieutenant governor

What will **Leo McCarthy** do? The two-term incumbent will have the field to himself should he decide to seek reelection. But how long does McCarthy want to paddle around in a political holding tank? The lieutenant governor's job is a political illusion, with little substance and little real influence over the affairs of state. It is a place where politicians wait for other opportunities. For McCarthy, the

McCarthy Garamendi Katz Bergeson

opportunities are melting away. Should a Democrat win the governorship in 1990, McCarthy would probably not be able to seek the job himself for eight more years. By then, he would be approaching 70 and most likely be eclipsed by younger, more aggressive Democrats. He could remain lieutenant governor with the hope of making another run for U.S. Senate in 1992, should Alan Cranston decide to retire. Or, he may want to remain in elective office for the sake of remaining in elective office. Finally, after 26 years of chasing after one office or another, he may have had enough and, like Deukmejian, decide to spend the rest of his productive years outside of government.

Should McCarthy decide not to run, a squad of Democratic wanna-bes seem poised to take his place: state Senator **John Garamendi** of Walnut Grove; Assemblyman **Richard Katz** of Los Angeles; Board of Equalization member **Conway Collis**; and the deputy city attorney for Los Angeles, **John Emerson**. Garamendi and Collis are said to be exploring the possibility; Katz has already declared his intention to run.

Garamendi is not deterred by two earlier runs for statewide office (drubbings in Democratic primaries for governor in 1982 and controller in 1986). Those efforts, he says, were tune-ups. Sources close to Garamendi have indicated that he is considering the race for controller as well as for lieutenant governor. A 44-year-old, four-term incumbent, Garamendi disagrees with the growing perception that his base in a remote Northern California Senate district precludes him from winning statewide.

Katz, regarded by colleagues as among the Assembly's best and brightest, announced in late January his intention to seek the office. "There's a lot of potential in the office," he said. "The lieutenant governor sits on the Economic Development Commission and the State Lands Commission. There is an opportunity to do good environmental work, and to work in education as a member of the [University of California] Board of Regents."

Sources close to Collis indicated he is considering a run

Leonard Naylor Eu Dronenburg

for lieutenant governor but is more interested in entering the hunt for controller or insurance commissioner.

Republicans don't lack for candidates here, either, and it's possible that some of those thinking of running for governor may choose this as a consolation prize, should Wilson or Ueberroth take the plunge. Senators **William Campbell** and **John Seymour** fall into this category, although Seymour said he is "not interested in that office."

If Seymour doesn't run or runs for governor, another Orange County Senator, **Marian Bergeson**, says she might be interested. Bergeson last year turned down a chance to move to Congress when Robert Badham retired, saying her interests were in Sacramento. She also was reported to be on Deukmejian's "short list" for treasurer. Being from Orange County can only help a Republican in the primary, as will her strong ties to that county's business community. Having won reelection to a four-year term in 1988, she (like Campbell and Seymour) has a free ride if she decides to make the race.

There are also a couple of Republicans who might want any of the open constitutional offices, including this one, if they think they have a good shot. Falling into this category is newly-elected Senator **William Leonard**, a former assemblyman from Redlands who said he might be interested in this office, in controller if Davis runs for governor, or possibly even in insurance commissioner if Deukmejian appointee Roxanni Gillespie bows out. Republican state party chairman **Robert Naylor**, also a former assemblyman, is considered a possibility in this category, for attorney general or for controller. Also scouting the horizon is **Ernie Dronenburg**, who has long made it clear he wants to run for higher office, although he is most likely to run for controller if that seat becomes an open one.

Secretary of state

Incumbent **March Fong Eu** shows no signs of retiring and must be considered the early favorite to begin a fifth term come January 1991. Her only announced Democratic challenger is **Tom Houston**, former chairman of the Fair Political Practices Commission during the Jerry Brown administration and most recently deputy mayor of Los Angeles under Tom Bradley. Houston resigned as deputy mayor in May 1987 to enter private law practice in Los Angeles.

Continued on next page

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No Republican is openly coveting this seat, but there are one or two who might be tempted, including **Bill Leonard** or **Bob Naylor**, if they become convinced that Houston will rough up Eu in the primary. Most likely, Eu will face only modest opposition.

Treasurer

The last person elected to this office was a Democrat — the late Jesse Unruh. But Unruh died in 1987, prompting confirmation fights over his Republican-appointed successor. Between Unruh and approval of Deukmejian's second appointee, former Auditor General **Thomas Hayes**, the job was held down by **Elizabeth Whitney**, Unruh's deputy who became acting treasurer upon his death. Whitney maneuvered behind the scenes to help torpedo the Lungren nomination, then tried to do the same to Hayes with the thought to prevent any Republican from gaining the job. This would have allowed Whitney to run as the *de facto* incumbent. The tactic failed, and one of Hayes first acts as treasurer was to fire Whitney. There's no doubt she wants the job, but now that she's out of office, she has no political base of support.

Hayes

Collis

Matsui

Reiner

In any case, her path to the nomination is blocked by another candidate with more than a little name recognition — **Kathleen Brown**, daughter of Pat, sister of Jerry. Brown, a politician in the mold of her father rather than her brother, is currently a Tom Bradley-appointed commissioner on the Los Angeles Board of Public Works. Besides being a member of a political family, Brown has experience running for office on her own. In 1975, at age 29, she won a seat on the Los Angeles Board of Education. She won reelection in 1979 but resigned shortly thereafter to move to New York. She announced last December that she would seek the treasurer's position and must be considered the early Democratic favorite.

Hayes, an independent as auditor general, said he would become a Republican as treasurer and seek reelection. Although there were a number of Republicans miffed at Deukmejian for choosing the non-partisan Hayes over party regulars, so far none seems willing to challenge him in a primary race.

Controller

Democratic participation in the race for state controller depends on the incumbent; in this case, **Gray Davis**. A number of Democrats have expressed interest in succeeding Davis should he decide to run for governor, among them **Conway Collis, John Garamendi, Kim Cranston** and Congressman **Bob Matsui**. But no one plans to confront Davis if he seeks reelection as controller. He is too potent a fund raiser and is likely to enter the campaign cash-rich with money raised before passage of Proposition 73.

The early line has Davis running for reelection rather than challenging Van de Kamp. At 46, he is young enough to wait out a Van de Kamp governorship, then run on his own in four or eight years, depending upon Van de Kamp's staying power. This scenario would likely drive all other Democrats out of the race for controller. Davis, who declared his intent to run for governor so as to raise money for that campaign, said he would have more to say on his plans in mid-February.

Republican interest, too, seems largely to depend on Davis. If he tries to move up, then **Bill Leonard, Bob Naylor, Ernie Dronenburg, Marian Bergeson** or even **Bill Campbell** might be lured into the race. For the time being, everyone, in both parties, is waiting for Davis.

Attorney general

Incumbent John Van de Kamp is vacating this office to run for governor and doesn't envision changing his mind. At this point, it's full throttle ahead on the Van de Kamp express, and a number of Democrats are queuing up on a siding to take his place as attorney general. Most prominently mentioned are Congressman **Bob Matsui**, Los Angeles County District Attorney **Ira Reiner**, and San Francisco District Attorney **Arlo Smith**.

Reiner, who holds the same job Van de Kamp held when elected attorney general back in 1982, announced his candidacy in early January. He won reelection to a four-year term as LA district attorney last year and comes into the race for attorney general with strong name recognition throughout vote-rich Southern California. He is also a potent fund raiser.

Reiner's chief opponent could be Matsui, the Sacramento lawmaker who considered running for the U.S. Senate in 1988. Matsui, who plans to decide by mid-March, currently is talking to supporters around the state in an attempt to gauge his chances. He, too, would prove a strong fund raiser, especially among the state's affluent Asian community. Although only 47, he has served in Congress since 1978. Matsui indicated that congressional responsibilities may deter him.

You must be an lawyer to run for this job, so that cuts out some of the Republican scavengers for higher office, although **Bob Naylor** is still available.

However, the most focus is on **Dan Lungren**, who seems to have been accorded the status of frontrunner as a consolation prize for being rejected as state treasurer. Lungren will have the backing of the Deukmejian forces, who should provide substantial support. But now that he's out of Congress and has moved from Orange County to Sacramento, he comes to the campaign without a built-in group of constituents.

He also faces a potential challenge from Senator **John Doolittle** of Citrus Heights near Sacramento. Doolittle, a former staffer to H. L. Richardson, assumed his former boss' mantle as guardian of the party's right wing and would command strong support from that portion of the party. Furthermore, Doolittle has proven himself a formidable candidate, first ambushing Sacramento's revered former Senator Al Rodda, then holding onto the job despite major Democratic challenges.

A couple of lesser-known names have also surfaced for this job, including U. S. Attorney **Joseph Russoniello** and the candidate from four years ago, Los Angeles Attorney **Bruce Gleason**. But Russoniello comes out of San Francisco, not a very good base for Republicans, and Gleason was the nominee last time only because no name Republican had the nerve to challenge Van de Kamp.

Insurance commissioner

The newly-created position of state insurance commissioner may be a hot potato that no one wants. The position promises to be high profile in this era of insurance reform, but high profile does not necessarily translate into political capital.

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"Whoever is elected insurance commissioner will go from there to oblivion," warned state Senator Dan Boatwright, who categorically took himself out of the race. "People want their insurance premiums reduced overnight, but it's going to take a lot of time. The commissioner is going to serve as a lightning rod for complaints about the insurance industry."

Insurance commissioner was made a statewide, elected office when voters passed Proposition 103 in the November 1988 election. Therefore, there is no incumbent, although Republican **Roxanni Gillespie** might be considered a *de facto* incumbent because she currently holds the job as an appointee of Governor Deukmejian.

A number of Democrats have expressed mild interest in the job, including Assemblyman **Tom Hayden**, Board of Equalization member **Conway Collis**, state Senator **Alan Robbins**, and Los Angeles City Attorney **James Hahn**. All of them, however, seem to be eyeing the job out of the corner of one eye rather than focusing on it directly.

Hayden, for example, said he has been approached to run but has yet to make up his mind. However, the 49-year-old Santa Monica assemblyman has formed an informal exploratory committee.

"Running for insurance commissioner comes at a difficult time for me, because it puts aside my natural plan to stay in the Legislature for a decade [until 1992]," said Hayden, backpeddling away from a commitment.

Robbins, too, is considering a run for commissioner but admits he'd rather win a seat on the Los Angeles County Board of Supervisors. Robbins — chairman of the Senate's Insurance, Claims and Corporations Committee — is up for reelection to the Senate in 1990 and would therefore be forced into an "up or out" political decision should he seek statewide office.

Collis, who said he is not shopping jobs but looking for a niche to "better address the public policy goals that I care about," agrees that the new insurance commissioner will op-

Lungren Doolittle Hayden Robbins

erate in a political mine field. He says, however, that the risk will not deter him if he decides to enter the fray.

Hahn would be a formidable candidate, especially in Southern California where, as the son of a popular Los Angeles County supervisor, he has strong name recognition. He is up for reelection as Los Angeles city attorney this Spring, however, and will not be able to focus his attention on a statewide race until the Los Angeles municipal elections are over. That means he will not be able to raise much campaign money during the critical, extra fiscal year period provided under Proposition 73's fund-raising rules.

Superintendent of Public Instruction

The state's schools' chief serves in a non-partisan office. Incumbent **Bill Honig**, once considered a potential Democratic candidate for governor, said he wants a third term as superintendent. That will probably close the field.

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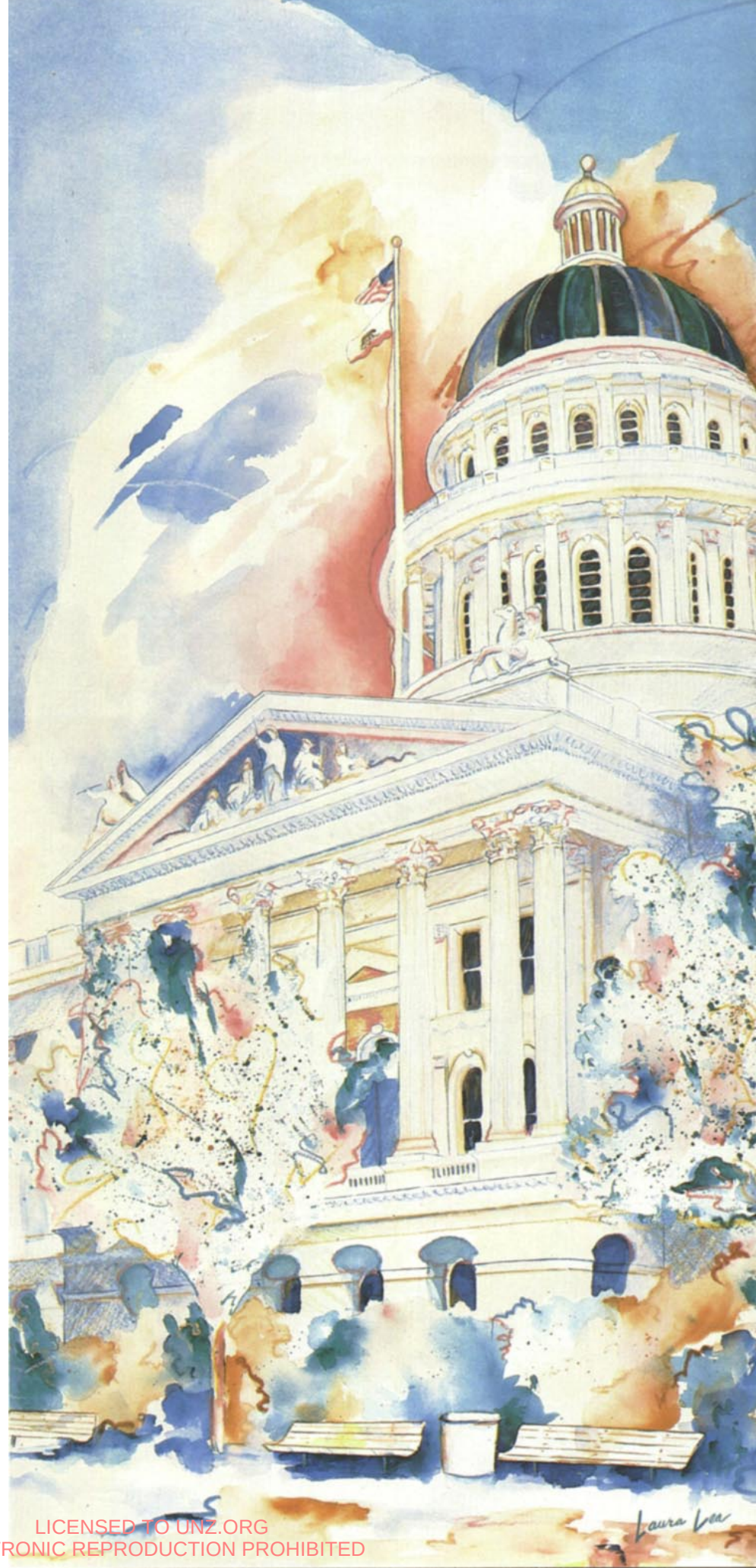

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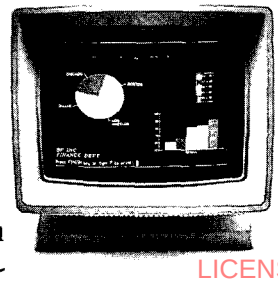

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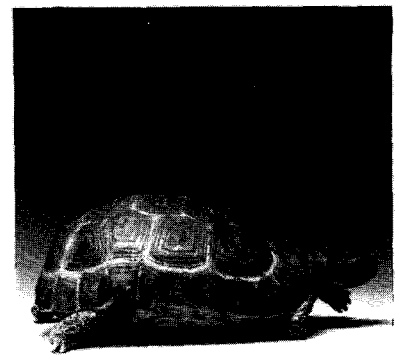

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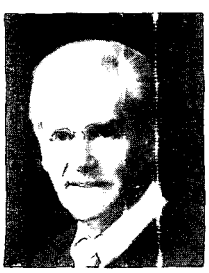

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Chief Counsel: William MacDougall
1001 6th St., Suite 401
Sacramento 95814 (916) 445-4005

Allocation Board
Chairman: Jesse Huff
501 J St., #350
Sacramento 95814 (916) 445-3377

Architectural Examiners, Board of
Exec. Officer: Stephen Sands
1021 O St., Rm. A-102
Sacramento 95814 (916) 445-3393

Arts Council
Chair: Harvey Stearn
Director: Robert Reid
1901 Broadway, Suite A
Sacramento 95818 (916) 322-8911

Athletic Commission
Chair: S. William Malkasian
Executive Officer: Ken Gray
1424 Howe Ave. #33
Sacramento 95825 (916) 920-7300

Automotive Repair, Bureau of
Chair: Joe Kellijian
Chief: Martin Dyer
10240 Systems Parkway
Sacramento 95827 (916) 366-5055

Behavioral Science Examiners, Board of
Chair: Terri Asanovich
Executive Officer: Kathleen Callanan
1021 O St., Rm. A-198
Sacramento 95814 (916) 445-4933

California Exposition and State Fair Board
Chair: Ralph Scurfield
General Manager: Joseph Barkett
1600 Exposition Blvd.
Sacramento 95852 (916) 924-2061

California Film Commission
Director: Lisa Rawlins
6922 Hollywood Blvd., #600
Hollywood 90028 (213)736-2465

California State University
Chair: Marianthi Lansdale
Chancellor: W. Ann Reynolds
400 Golden Shore, #324
Long Beach 90802 (213) 590-5501

Chiropractic Examiners, Board of
Chair: B. Jackie Bartels
Director: Edward Hoefling
921 11th St., Suite 601
Sacramento 95814 (916) 445-3244

Community Colleges
Pres., Brd. of Govs.: Scott F. Wylie
Chancellor: David Mertes
1107 9th St., 6th floor
Sacramento 95814 (916) 322-4005

Contractor's State Licensing Board
Chair: Stephen H. Lazarian Jr.
Director: David R. Phillips
3132 Bradshaw Rd.
Sacramento 95827 (916) 366-5153

Control, State Board of
Chair: W.J. Anthony
Executive Officer: Austin Eaton
770 L St., Suite 850
Sacramento 95814 (916) 445-1540

Dental Examiners, Board of
Pres: Albert Wasserman
Executive Officer: Georgetta Coleman
1430 Howe Ave. #85B
Sacramento 95825 (916) 920-7197

Economic Development, Commission for
Chair: Lt. Gov. Leo McCarthy
Executive Officer: Sue Johnson
107 S. Broadway, #4007
Los Angeles 90012 (213) 620-2560

Education, State Board of
Pres.: Francis Laufenberg
Exec. Director: Thomas M. Bogetich
721 Capitol Mall, #532
Sacramento 95814 (916) 445-9016

Energy Commission
Chair: Charles Imbrecht
Executive Director: Stephen Rhoads
1516 9th St.
Sacramento 95814 (916) 324-3326

Fair Political Practices Commission
Chair: John H. Larson
Executive Director: Greg Baugher
428 J St., #800
Sacramento 95814 (916) 322-5901

Fish and Game Commission
Pres.: Albert Taucher
Executive Secretary: Harold Cribbs
1416 9th St., #1207-5
Sacramento 95814 (916) 445-5708

Food and Agriculture, Department of
Director: Jack Parnell
1220 N St. Rm. 409
Sacramento 95814 (916) 445-7126

Horse Racing Board
Chair: Paul Deats
Secretary: Leonard Foote
1010 Hurley Way, #190
Sacramento 95825 (916) 920-7178

Industrial Welfare Commission
Chair: Lynnel Pollock
Exec. Officer: Karla M. Yates
525 Golden Gate Ave., 5th Floor
San Francisco 94101 (415) 557-2590

Judicial Council of California
Chair: Chief Justice Malcolm Lucas
Executive Director: William E. Davis
350 McAllister St., #3200
San Francisco 94102 (415) 557-1581

Judicial Performance, Comm. on
Chair: Justice Arleigh Woods
Director: Jack Frankel
Fox Plaza, #304, 1390 Market St.
San Francisco 94102 (415) 557-3198

Law Revision Comm.
Chair: Forrest A. Plant
Executive Secretary: John De Moully
4000 Middlefield Rd., #D-2
Palo Alto 94303 (415) 494-1335

Lottery Commission
Chair: John Price
Director: Chon Gutierrez
600 N. 10th St.
Sacramento 95814 (916) 323-0400

Medical Assistance Comm.
Chair: Robert W. Walker
Executive Director: Michael Murray
1121 L St., #300
Sacramento 95814 (916) 324-2726

Medical Quality Assurance, Board of
Pres.: Galal Gough
Exec. Director: Kenneth J. Wagstaff
1430 Howe Ave.
Sacramento 95825 (916) 920-6393

Military Department
Adjutant General: Robert C. Thrasher
2829 Watt Ave.
Sacramento 95821 (916) 973-3500

Native American Heritage Comm.
Chair: Priscilla Hunter
Executive Secretary: Larry Myers
915 Capitol Mall, Room 288
Sacramento 95814 (916) 322-7791

Optometry, Board of
Chair: Julia Preisig
Executive Officer: Karen L. Ollinger
1920 20th St., Suite B
Sacramento 95814 (916) 739-4131

Osteopathic Examiners, Board of
Pres.: Bryn J. Henderson
Executive Director: Linda J. Bergmann
921 11th St., #1201
Sacramento 95814 (916) 322-4306

Park and Recreation Comm.
Chair: John Whitehead
Secretary: Henry R. Agonia
1416 9th St., Rm.1405
Sacramento 95814 (916) 324-6976

Pharmacy, Board of
Pres.: Glenn Yokoyama
Exec. Officer: Lorie Garris Rice
1020 N Street
Sacramento 95814 (916) 445-5014

Postsecondary Education Comm.
Chair: Sharon Skog
Executive Director: Kenneth B. O'Brien
1020 12th St. 3rd Floor
Sacramento 95814 (916) 445-1000

Public Defender
State Pub. Def.: Harvey Zall
1107 9th St., #650
Sacramento, 95814 (916) 322-7520

Public Employment Relations Board
Chair: Deborah Hesse
Exec. Director: Dennis R. Batchelder
1031 18th Street
Sacramento 95814 (916) 322-3088

Public Utilities Commission
Pres.: G. Mitchell Wilk
Executive Director: Victor Weisser
505 Van Ness
San Francisco 94102 (415) 557-2444

Reclamation Board
Pres.: Wallace McCormack
General Manager: Raymond Barsch
1416 9th Street, #455-6
Sacramento 95814 (916) 445-9456

Registered Nursing, Board of
Pres.: Delia Goggins
Exec. Officer: Catherine Puri
1030 13th St., #200
Sacramento 95814 (916) 322-3350

Seismic Safety Commission
Chair: Lloyd S. Cluff
Executive Director: L. Thomas Tobin
1900 K Street, #100
Sacramento 95814 (916) 322-4917

State Finance, Commission on
Chair: Thomas W. Hayes
Executive Secretary: Gail Greer Lyle
915 Capitol Mall, Room 435
Sacramento 95814 (916) 323-5202

State Govt. Org. & Economy (Little Hoover Comm.), Comm. on
Chair: Nathan Shapell
Executive Director: Jeannine English
1303 J St., #270
Sacramento 95814 (916) 445-2125

State Lands Commission
Chair: Lt. Gov. Leo McCarthy
Executive Director: Claire T. Dedrick
1807 13th St.
Sacramento 95814 (916) 322-4105

Status of Women, Comm. on the
Chair: Jan Hall
Executive Director: Pat Towner
1303 J St., #400
Sacramento 95814 (916) 445-3173

Student Aid Commission
Chair: Robert Bess
Exec. Director: Samuel Kipp
1515 S Street, #500
Sacramento 95814 (916) 322-1904

Teacher Credentialing, Comm. on
Chair: Alice Petrossian
Executive Secretary: Richard Mastain
1812 9th Street
Sacramento 95814 (916) 445-0184

Transportation Comm.
Chair: J. T. Hawthorne
Executive Director: Robert Nielsen
1120 N Street, #2221
Sacramento 95814 (916) 445-1690

Unemployment Insurance Appeals Board
Chairman: Robert Harvey
714 P St., Rm 1750
Sacramento 95814 (916) 445-5677

University of California
Chair: Leo S. Kolligian
President: David Gardner
714 University Hall
Berkeley 94720 (415) 642-6000

Water Commission
Chair: Stanley Barnes
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Sacramento 95814 (916) 445-8750

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Acting Chair: Jane O'Neill
455 Golden Gate Ave.,
San Francisco 94102 (415) 557-3229

World Trade Commission
Chair: Robert T. Monagan
Executive Director: Gregory Mignano
1121 L Street, # 310
Sacramento 95814 (916) 324-5511

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1020 N Street, Room 106 Sacramento 95814 (916) 445-6464

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William Bennett (D)
1020 N Street
Sacramento 95814
(916) 445-4081

District 3
Ernest J. Dronenburg Jr. (R)
110 West C St., #1709
San Diego 92101
(619) 237-7844

District 2
Conway Collis (D)
901 Wilshire Blvd., #210
Santa Monica 90401
(213) 451-5777

District 4
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4040 Paramount Blvd., #103
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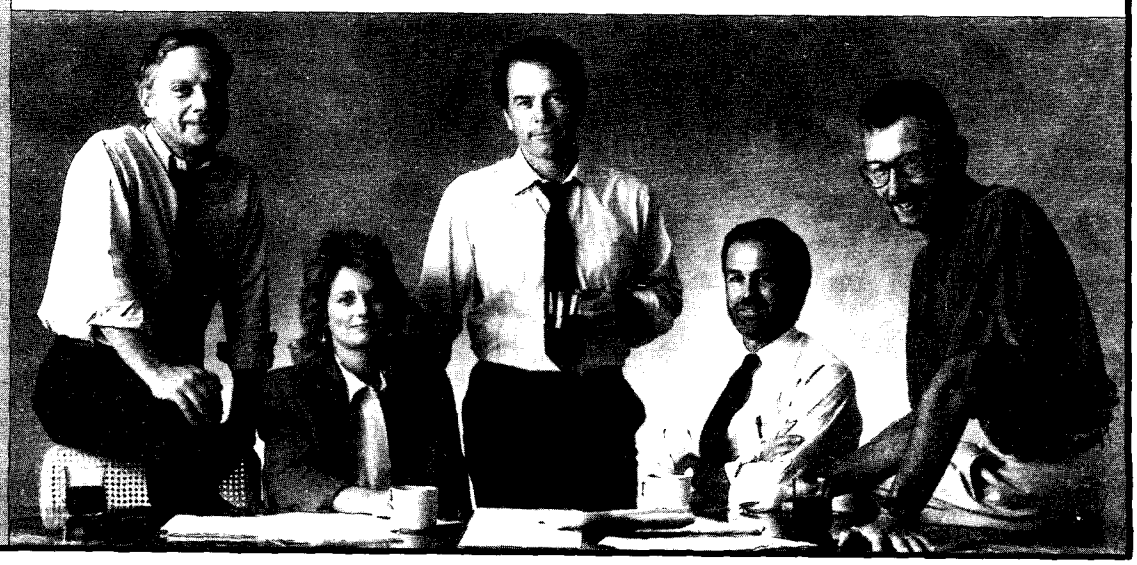

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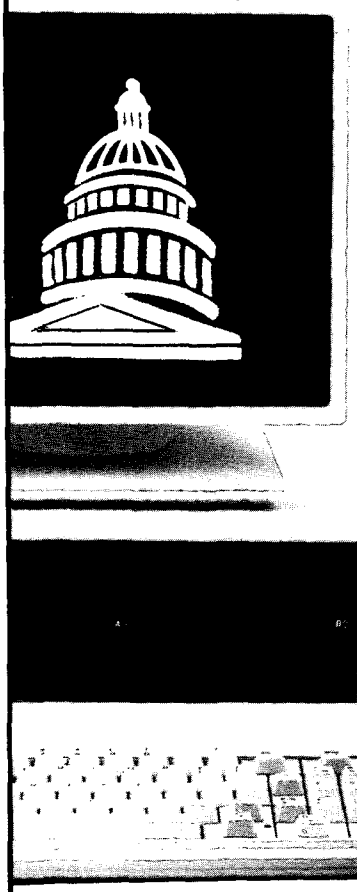

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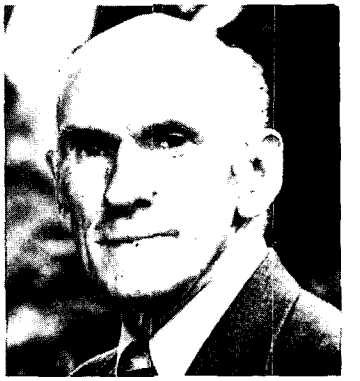

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1390 Market St., #918
San Francisco 94102 (415) 556-8440

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5757 W. Century Blvd., #620
Los Angeles 90045 (213) 215-2186

Field Rep: Elmy Bermejo
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D.C. staff: Roy Greenaway
112 Hart Senate **(202) 224-3553**

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District Dir.: Kathy Holladay
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San Diego 92101 (619) 557-5257

Social Director: Mike Wooton
11111 Santa Monica Blvd., Ste. 915
Los Angeles 90025 (213) 209-6765

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Cox, Christopher (R-40)
Dist. Rep.: Jim Fournier
180 Newport Center D., #240
Newport Beach 92660 (714) 644-4040
D.C. staff: Doug Wilburn
510 Cannon **(202) 225-5611**

Bates, Jim (D-44)
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3850 College Ave., #221
San Diego 92115 (619) 287-8851
D.C. staff: Louisa Pierta
224 Cannon **(202) 225-5452**

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Press aide: Joan Schfraan
11000 Wilshire Blvd., #14223
Los Angeles 90024 (213) 209-7801
D.C. staff: Jan Faulstick
1025 Longworth **(202) 225-5911**

Berman, Howard (D-26)
AA: Marc Litchman
14600 Roscoe Blvd., #506
Panorama City 91402 (818) 891-0543
D.C. staff: Gene Smith
137 Cannon **(202) 225-4695**

Bosco, Douglas (D-1)
Dist. AA: Nicholas R. Tibbetts
777 Sonoma Ave., #329
Santa Rosa 95404 (707) 576-1466
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225 Cannon **(202) 225-3311**

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3301 Kerner Blvd., #300
San Rafael 94901 (415) 457-7272
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307 Cannon **(202) 225-5161**

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Colton 92324 (714) 825-2472
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2188 Rayburn **(202) 225-6161**

Campbell, Tom (R-12)
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Sunnyvale 94086 (408) 245-4835
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415 West 18th Street
Merced 95340 209) 383-4455
D.C. staff: Fred Hatfield
403 Cannon **(202) 225-6131**

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AA: Wendy Lee
1235 N. Harbor Blvd., #100
Fullerton 92632 (714) 992-0141
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Dellums, Ronald (D-8)
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201 13th St., #105
Oakland 94617 (415) 763-0370
D.C. staff: Carlottia Scott
2136 Rayburn **(202) 225-2661**

Dixon, Julian (D-28)
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5100 W. Gold Lease Cir., #208
Inglewood 90056 (213) 678-5424
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San Jose 95126 (408) 247-1711
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Sacramento 95841 (916) 978-4381
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107 Cannon **(202) 225-5811**

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4509 South Broadway
Los Angeles 90037 (213) 233-0733
D.C. staff: Mark Molli
2371 Rayburn **(202) 225-2201**

Herger, Wally (R-2)
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20 Declaration Dr., Suite B
Chico 95926 (916) 893-8363
D.C. staff: John Magill
1108 Longworth **(202) 225-3076**

Hunter, Duncan (R-45)
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366 South Pierce
El Cajon 92020 (619) 579-3001
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133 Cannon **(202) 225-5672**

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5740 Ralston St., #101
Ventura 93003 (805) 642-2200
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2332 Rayburn **(202) 225-3601**

Lantos, Tom (D-11)
Dist. Rep.: Evelyn Szelenyi
520 S. El Camino Real, #800
San Mateo 94402 (415) 342-0300
D.C. staff: Robert King
1526 Longworth **(202) 225-3531**

Lehman, Richard (D-18)
Dist. Admn.: David Brodie
2115 Kern St., #210
Fresno 93721 (209) 487-5760
D.C. staff: Scott Nishioki
1319 Longworth **(202) 225-4540**

Levine, Mel (D-27)
AA: Linda Wade
5250 West Century Blvd., #447
Los Angeles 90045 (213) 215-2035
D.C. staff: Bill Andresen
132 Cannon **(202) 225-6451**

Lewis, Jerry (R-35)
AA: Pat Cinque
1826 Orange Tree Lane, #104
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880 Front St., 6-S-15
San Diego 92188 (619) 231-0957
D.C. staff: Ben Haddad
438 Cannon **(202) 225-3201**

Martinez, Matthew (D-30)
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1712 West Beverly Blvd., #201
Montebello 90640 (213) 722-7731
D.C. staff: Maxine Grant
240 Cannon **(202) 225-5464**

Matsui, Robert (D-3)
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Sacramento 95814 (916) 551-2846
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Carlsbad 92009 (619) 438-0443
D.C. staff: Nancy Mason
316 Cannon **(202) 225-3906**

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380 Alvarado
Monterey 93940 (408) 649-3555
D.C. staff: Diana Morino
339 Cannon **(202) 225-2861**

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1702 East Bullard, #103
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203 Cannon **(202) 225-3341**

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2733 Pacific Coast Hwy., #306
Torrance 90505 (213) 325-0668
D.C. staff: Richard Dykema
1017 Longworth **(202) 225-2415**

Roybal, Edward (D-25)
AA: Henry Lozano
300 North Los Angeles St., #7106
Los Angeles 90012 (213) 894-4870
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1150 West Robinhood, #1-A
Stockton 95207 (209) 957-7773
D.C. staff: Chris Seeger
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Dist. Rep.: Jo Cazenaze
22300 Foothill Blvd., #1029
Hayward 94541 (415) 635-1092
D.C. staff: Bill Vaughan
1125 Longworth **(202) 225-5065**

Thomas, William (R-20)
AA: Cathy Abernathy
4100 Truxtun Ave., #220
Bakersfield 93309 (805) 327-3611
D.C. staff: Bob Winters
2402 Rayburn **(202) 225-2915**

Torres, Esteban (D-34)
Dist. Dir.: Lupe De La Cruz
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Pico Rivera 90660 (213) 695-0702
D.C. staff: Robert Alcock
1740 Longworth **(202) 225-5256**

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8425 West 3rd St.
Los Angeles 90048 (213) 651-1040
D.C. staff: Phillip Schiliro
2418 Rayburn **(202) 225-3976**

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US Senate,
Washington DC 20510
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Speaker pro Tempore: Michael Roos (D)
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Minority Floor Leader: Ross Johnson (R)
Democratic Caucus Chairwoman: Maxine Waters
Republican Caucus Chairman: Robert Frazee

Ross Johnson

*The 50th District is vacant due to the death of incumbent Democrat Curtis Tucker.

A special election to fill the vacancy will be held February 7, 1989.

Allen, Doris (R-71)
AA: Sam Roth
5911 Cerritos Ave.
Cypress 90630 (714) 821-1500
Legis. Assist.: Earlene Arnold
4153 State Capitol **(916) 445-6233**

Areias, Rusty (D-25)
AA: Carl Guardino
140 Central Ave.
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Principal Assist.: Kurt Ebans
5144 State Capitol **(916) 445-7380**

Bader, Charles (R-65)
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Ontario 91762 (714) 983-6011
LA: Cheryl Kettlewell
3147 State Capitol **(916) 445-8490**

Baker, William (R-15)
AA: Jean Meredith
1801 N. California Blvd.
Walnut Creek 94596 (415) 932-2537
LA: Ann Jordan
3013 State Capitol **(916) 445-8528**

Bane, Tom (D-40)
AA: Ann Marcus
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Van Nuys 91401 (818) 986-8090
Legis. Aide: Lynda Roper
3152 State Capitol **(916) 445-3134**

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AA: Shirley Roberson
1414 Walnut St.
Berkeley 94709 (415) 540-3176
AA: Amy Strassburg
446 State Capitol **(916) 445-7554**

Bentley, Carol (R-77)
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2755 Navajo Rd.
El Cajon 92020 (619) 464-7204
AA: Elizabeth Dahl
5126 State Capitol **(916) 445-6161**

Bradley, Bill (R-76)
AA: David Barber
125 W. Mission Ave., #101
Escondido 92025 (619) 489-8924
Exec. Sec'y: Barbara Downs
4177 State Capitol **(916) 445-8211**

Bronzan, Bruce (D-31)
AA: Cruz Bustamonte
2115 Kern St., #250
Fresno 93721 (209) 445-5532
Chief of staff: Hilary Ross
448 State Capitol **(916) 445-8514**

Brown, Dennis (R-58)
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1945 Palo Verde Ave., #203
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TYPES OF LEGISLATION

Bills can create new state laws and/or repeal or adjust existing state laws. Depending upon the house of origin, they are referred to as Assembly Bills or Senate Bills, followed by a number (for example, AB 13, SB 132). Bill numbers remain the same during the Legislature's two-year, biennial session.

Constitutional amendments, also called "bills," actually are resolutions proposing constitutional changes to the electorate. They require a two-thirds majority in each house to qualify for the ballot and are referred to as SCAs or ACAs.

Concurrent resolutions are used to adopt joint rules, create joint legislative committees, express legislative intent and commend individuals for public service. They are referred to as ACRs and SCRs.

Joint resolutions express legislative opinion on matters pertaining to the federal government and usually urge passage or defeat of legislation pending before Congress. They are referred to as SJRs or AJRs.

House and Senate resolutions express the sentiment of one house of the Legislature. They usually ask a committee to study a specific problem, create interim committees or amend house rules. Their texts are published in the house *Journal*, and they take effect on their adoption.

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President pro Tempore: David Roberti (D)
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Minority Floor Leader: Ken Maddy (R)
Democratic Caucus Chairman: Milton Marks
Republican Caucus Chairman: John Doolittle

Ken Maddy

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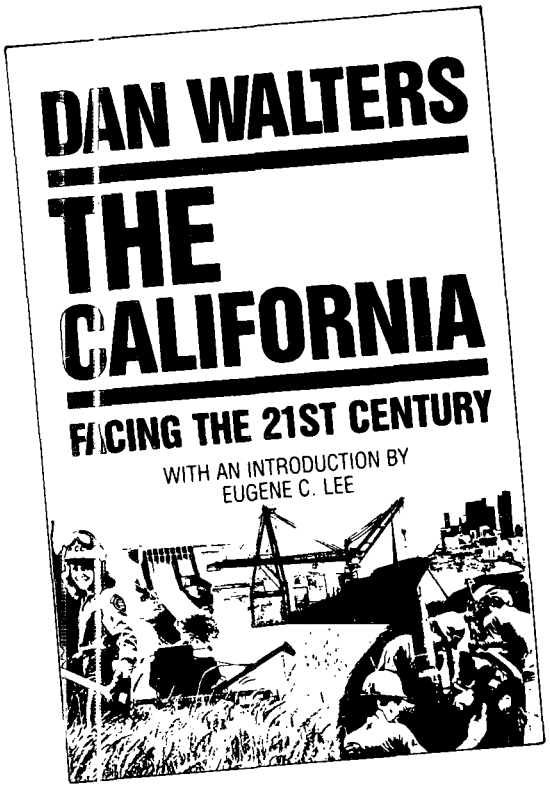

The New California — Facing the 21st Century

by Dan Walters

with an introduction by Eugene C. Lee

The *Sacramento Bee's* well-known political correspondent, Dan Walters, recently completed a 9000-mile odyssey through California's 58 counties which resulted in a 15-part series in the *Bee*. The articles describe the socioeconomic future of the nation's largest state and the political implications of these trends. This lively and insightful series will be available in book form June 15th. The 180-page book contains numerous charts with detailed political and demographic data. Price: $8.95.

California's Legislature *by James Driscoll.* This is a 256-page comprehensive book on the state's Legislature with six chapters covering every aspect of the institution in detail. This latest edition has been completely revised to include data through the 1986 session. Other chapters cover the executive and judicial branches, constitutional history, election law, media, the capital building and numerous appendices with statistical data and information on the flags of California, seals, the governor's mansion and the origin of California place names. 1986, 6″ x 9″, 256 pages, paperbound, $4.95. Bulk discount: 10-49 copies, $4.55 ea.; 50-99 copies, $4.25 ea.; 100 or more, $3.95 ea.

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5136 Capitol Building 445-1918
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3120 Capitol Building 445-0424
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3111 Capitol Building 445-9431
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5119 Capitol Building 322-5249
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Environmental Safety and Toxic Materials
Chair: Tanner (D)
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4146 Capitol Building 445-0991
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Finance and Insurance
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4121 Capitol Building 445-9160
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Gov. Efficiency and Consumer Protection
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Health
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Chair: Hauser (D)
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Human Services
Chair: Bates (D)
Democrats: Bronzan, Floyd, Peace
Republicans: Bradley, La Follette, Leslie
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446 Capitol Building 445-0664
Meets: 1st & 3rd W, 9:00A

Judiciary
Chair: Isenberg (D)
Democrats: Connelly, Friedman, Harris, Johnston, Speier, M. Waters
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Chair: Hayden (D)
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Meets: 2nd & 4th W, 9:00A

Local Government
Chair: Cortese (D)
Democrats: Condit, Hannigan, Hauser, Hughes, Moore, Murray
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2136 Capitol Building 445-9367
Meets: M, 1:30P

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Secretary: Terrie Wilfong
3016 Capitol Building 445-8173
Meets: M, 9:00A

Transportation
Chair: Katz (D)
Democrats: Clute, Costa, Eastin, Hannigan, Harris, Killea, Lempert, Roos, Roybal-Allard
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Consultant: John Stevens
Secretary: Pam Calhoun
3194 Capitol Building 445-7278
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Utilities and Commerce
Chair: Moore (D)
Democrats: Eaves, Epple, Killea, Lempert, Murray, Roybal-Allard
Republicans: Bradley, Hill, Nolan, Wright
Consultant: William Julian
Secretary: Yvonne Wilson
2117 Capitol Building 445-4246
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Water, Parks and Wildlife
Chair: Costa (D)
Democrats: Burton, Campbell, Hauser, Isenberg, Katz, Peace, N. Waters
Republicans: Filante, Frazee, Kelley, La Follette, Wyman
Consultant: Linda S. Adams
Secretary: Peggy Lusk
2158 Capitol Building 445-6164
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Ways and Means
Chair: Vasconcellos (D)
Democrats: Burton, Campbell, Clute, Friedman, Hannigan, Harris, Killea, Margolin, O'Connell, Polanco, Roos, Speier, M. Waters
Republicans: Baker, D. Brown, Felando, Hill, Jones, Mojonnier, Nolan, Seastrand, Wright
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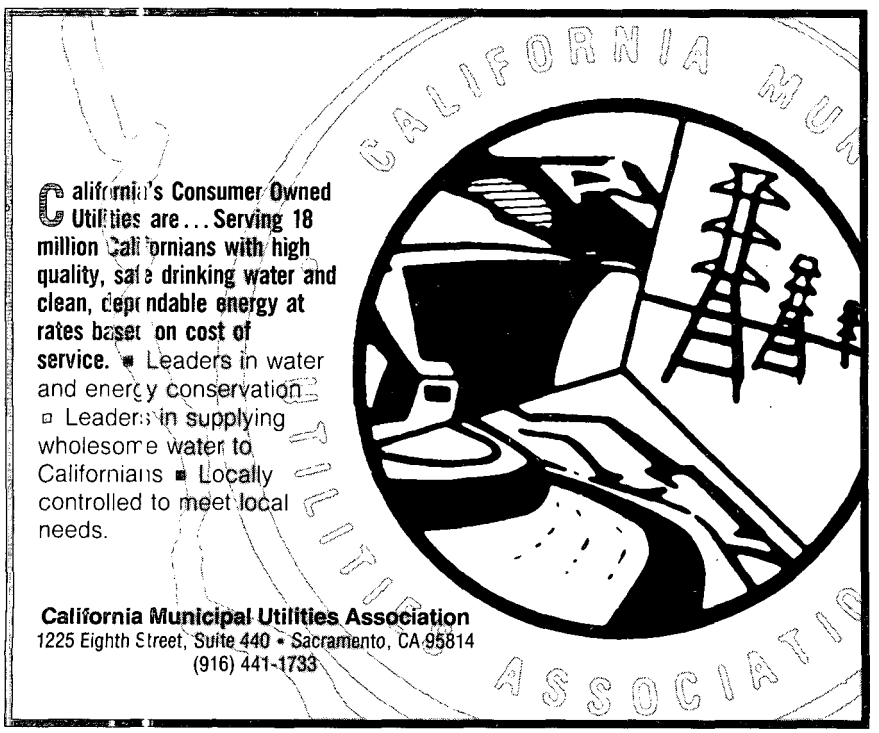

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Republicans: Bergeson, Craven, Doolittle, Nielsen, Rogers
Consultant: Stephen Macola
Secretary: Rosemary Deese
2090 Capitol Building 445-2206
Meets: 1st & 3rd Tu, 9:30A

Appropriations
Chair: Presley (D)
Vice chair: Beverly (R)
Democrats: Alquist, Ayala, Boatwright, Deddeh, Dills, Lockyer, Torres
Republicans: Bergeson, Campbell, Nielsen
Staff director: Karen French
Secretary: Nathalene Lewis
2206 Capitol Building 445-3284
Meets: M, 9:30A

Banking and Commerce
Chair: Vuich (D)
Vice chair: Russell (R)
Democrats: Boatwright, Deddeh, L. Greene, Mello, Montoya, Robbins
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Consultant: Terry Miller
Secretary: Anna Andrews
2193 Capitol Building 445-6306
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Bonded Indebtedness and Methods of Financing
Chair: Boatwright (D)
Vice chair: Bergeson (R)
Democrats: Alquist, Dills, Garamendi
Republicans: Campbell, Rogers
Consultant: vacant
Secretary: Robin Dunn
3086 Capitol Building 445-6083
Meets: 1st & 3rd Tu, 1:30P

Budget and Fiscal Review
Chair: Alquist (D)
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Republicans: Davis, Leonard, Morgan
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Secretary: Barbara Besson
5013 Capitol Building 445-5202
Meets: Th, 8:30A

Business and Professions
Chair: Montoya (D)
Vice chair: Doolittle (R)
Democrats: L. Greene, Keene, Marks, McCorquodale, Rosenthal
Republicans: Craven, Royce
Consultant: vacant
Secretary: Rosa Howe
5046 Capitol Building 445-3435
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Constitutional Amendments
Chair: Royce (R)
Vice chair: Alquist (D)
Democrats: Hart, McCorquodale
Republican: Maddy
Consultant: Richard Mersereau
Secretary: Alison Spake
4053 Capitol Building 445-2802
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Education
Chair: Hart (D)
Vice chair: Morgan (R)
Democrats: Deddeh, Dills, C. Green, L. Greene, Torres, Watson
Republicans: Davis, Seymour, Stirling
Consultant: William Whiteneck
Secretary: Karen Woodford
2037 Capitol Building 445-2522
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Elections
Chair: Marks (D)
Vice chair: Craven (R)
Democrats: Boatwright, B. Greene, Lockyer, Rosenthal
Republican: Beverly
Consultant: Timothy Hodson
Secretary: Deborah Mitten
5051 Capitol Building 445-2601
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Energy and Public Utilities
Chair: Rosenthal (D)
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Democrats: Alquist, Garamendi, L. Greene, Hart, Mello, Montoya
Republican: Morgan
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Secretary: Patricia Stearns
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Governmental Organization
Chair: Dills (D)
Vice chair: Campbell (R)
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Republicans: Beverly, Maddy
Consultant: Lindsay Miller
Secretary: Billie Williams
5048 Capitol Building 445-1193
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Health and Human Services
Chair: Watson (D)
Vice chair: Maddy (R)
Democrats: McCorquodale, Mello, Montoya, Rosenthal, Torres
Republicans: Campbell, Royce
Consultant: Jane Uitti
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Housing and Urban Affairs
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Republican: Seymour
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Consultant: Krist Lane, Terri Bressler
Secretary: Clare Lagomarsino
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Industrial Relations
Chair: B. Greene (D)
Vice chair: Campbell (R)
Democrats: Lockyer, Montoya, Petris, Rosenthal
Republican: Royce
Consultant: Casey Young
Secretary: Nancy Fox
4039 Capitol Building 445-1237
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Insurance, Claims and Corporations
Chair: Robbins (D)
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Republicans: Davis, Doolittle
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Judiciary
Chair: Lockyer (D)
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Republicans: Doolittle, Stirling
Counsel: Gene Wong
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Meets: T, 1:30P

Local Government
Chair: Bergeson (R)
Vice chair: Vuich (D)
Democrats: Ayala, C. Green
Republicans: Craven, Russell
Independent: Kopp
Consultant: Peter Detwiler
Secretary: Kaye Packard
2085 Capitol Building 445-9748
Meets: W, 9:30A

Natural Resources and Wildlife
Chair: McCorquodale (D)
Vice chair: Hart (D)
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Republicans: Leonard, Nielsen, Rogers
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Revenue and Taxation
Chair: Garamendi (D)
Vice chair: Stirling (R)
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Republicans: Morgan, Seymour
Independent: Kopp
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Secretary: Febecca Franzoia
4085 Capitol Building 445-3808
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Rules
Chair: Roberti (D)
Vice chair: Craven (R)
Democrats: Mello, Petris
Republican: Beverly
Executive officer: Cliff Berg
Secretary: Pat Webb
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Meets: W, 1:30P

Toxics and Public Safety Management
Chair: Torres (D)
Vice chair: Stirling (R)
Democrats: B. Greene, Lockyer, Rosenthal
Republican: Nielsen
Independent: Kopp
Consultant: Bob Fredenburg
Secretary: Jolyne Budmark
2080 Capitol Building 324-0894
Meets: 2nd & 4th M, 1:30P

Transportation
Chair: Kopp (I)
Vice chair: McCorquodale (D)
Democrats: Deddeh, C. Green, L. Greene, Hart, Robbins, Vuich
Republicans: Bergeson, Leonard, Morgan, Russell, Seymour
Consultant: M. Mehdi Morshed
Secretary: Jone McCarthy
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Veteran's Affairs
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Vice chair: Rogers (R)
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LEGISLATIVE CALENDAR 1989

January 1	Bills enacted on or before October 2, 1988, take effect.
January 3	Legislature reconvenes.
January 10	Budget must be submitted by Governor.
February 3	Last day to submit bill requests to the Office of Legislative Counsel.
March 10	Last day to introduce a bill in 1989.
March 16	Easter recess begins.
March 27	Legislature reconvenes.
May 12	Last day for policy committees to report Senate and Assembly bills to fiscal committees.
May 26	Last day for policy committees to report Assembly and Senate non-fiscal bills to the Floor.
June 15	Budget must be passed by midnight.
June 16	Last day for Senate policy committee hearings prior to July 3.
	Last day for Assembly fiscal committees to report Assembly bills.
	Last day for any Assembly committee to meet prior to July 3.
June 23	Last day for Senate and Assembly fiscal committees to report bills.
	Last day for any Senate committee to meet prior to July 3.
June 30	Last day for Senate to pass Senate bills
July 3	Committee meetings may resume.
July 21	Last day for Senate and Assembly policy committees to report other house's bills for referral to fiscal committees.
	Summer recess begins on adjournment provided Budget Bill has been enacted
August 21	Legislature reconvenes.
August 25	Last day for policy committees to meet and report bills.
September 1	Last day for any committee to meet and report any bills to the Floor.
September 15	Last day to pass bills.
	Interim study recess begins.
October 2	Bills enacted on or before this date take effect on January 1, 1990.
Jan. 1, 1990	Statutes take effect.
January 2	Legislature reconvenes.

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California's Legislative Process

Initial steps by author

IDEA
Sources of bills: legislators, legislative committees, governor, state and local governmental agencies, business firms, lobbyists, citizens.

DRAFTING
Formal copy of bill and "layman's digest" prepared by Legislative Counsel.

INTRODUCTION
Bill submitted by senator or Assembly member. Numbered and read for first time. Assigned to committee by Assembly or Senate Rules Committee. Printed.

Action in house of origin

COMMITTEE
Testimony taken from author, proponents and opponents. Typical actions: Do pass; amend and do pass; no action; hold in committee (kill); amend and re-refer to same committee; refer to another committee; send to interim study.
Bills with any fiscal implications, if approved by policy committee, are referred to Appropriations Committee in the Senate and to Ways and Means Committee in the Assembly.

SECOND READING
Bills given do-pass recommendations are read a second time and placed on file for debate.

FLOOR DEBATE AND VOTE
Bills are read a third time and debated. A roll-call vote follows. For ordinary bills, 21 votes are needed in the Senate and 41 in the Assembly. For urgency bills and appropriation measures, 27 and 54 votes are required. If these numbers are not reached, the bill is defeated. Any member may seek reconsideration and a second vote. If passed or passed with amendments, the bill is sent to the second house.

Disposition in second house

READING
Bill is read for the first time and referred to committee by the Assembly or Senate Rules Committee.

COMMITTEE
Procedures and possible actions are identical to those in the first house.

SECOND READING
If cleared by committee, the bill is read a second time and placed on the daily file (agenda) for debate and vote.

FLOOR DEBATE AND VOTE
The procedure is identical to the first house. If a bill is passed without having been amended in the second house, it is sent to the governor's desk. (Resolutions are sent to the secretary of state's office.) If amended in the second house and passed, the measure returns to the house of origin for consideration of amendments.

Resolution of two-house differences (if necessary)

CONCURRENCE
The house of origin decides whether to accept the second-house amendments. If the amendments are approved, the bill is sent to the governor. If the amendments are rejected, the bill is placed in the hands of a two-house conference committee composed of three senators and three Assembly members.

CONFERENCE
If the conferees fail to agree, the bill dies. If the conferees present a recommendation for compromise (conference report), both houses vote on the report. If the report is adopted by both, the bill goes to the governor. If either house rejects the report, a second (and even a third) conference committee can be formed.

Role of the governor

SIGN OR VETO?
Within 12 days after receiving a bill, the governor can sign it into law, allow it to become law without his signature or veto it. A vetoed bill returns to the house of origin for possible vote on overriding the veto. It requires a two-thirds majority of both houses to override.

Urgency measures become effective immediately after signing. Others usually take effect the following January 1st.

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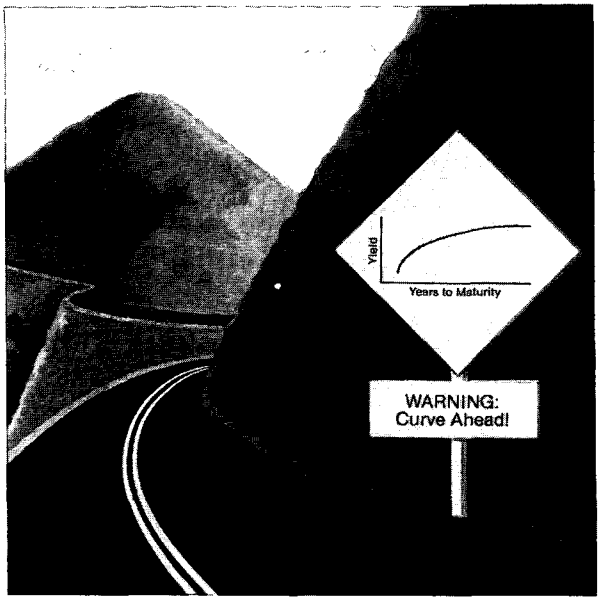

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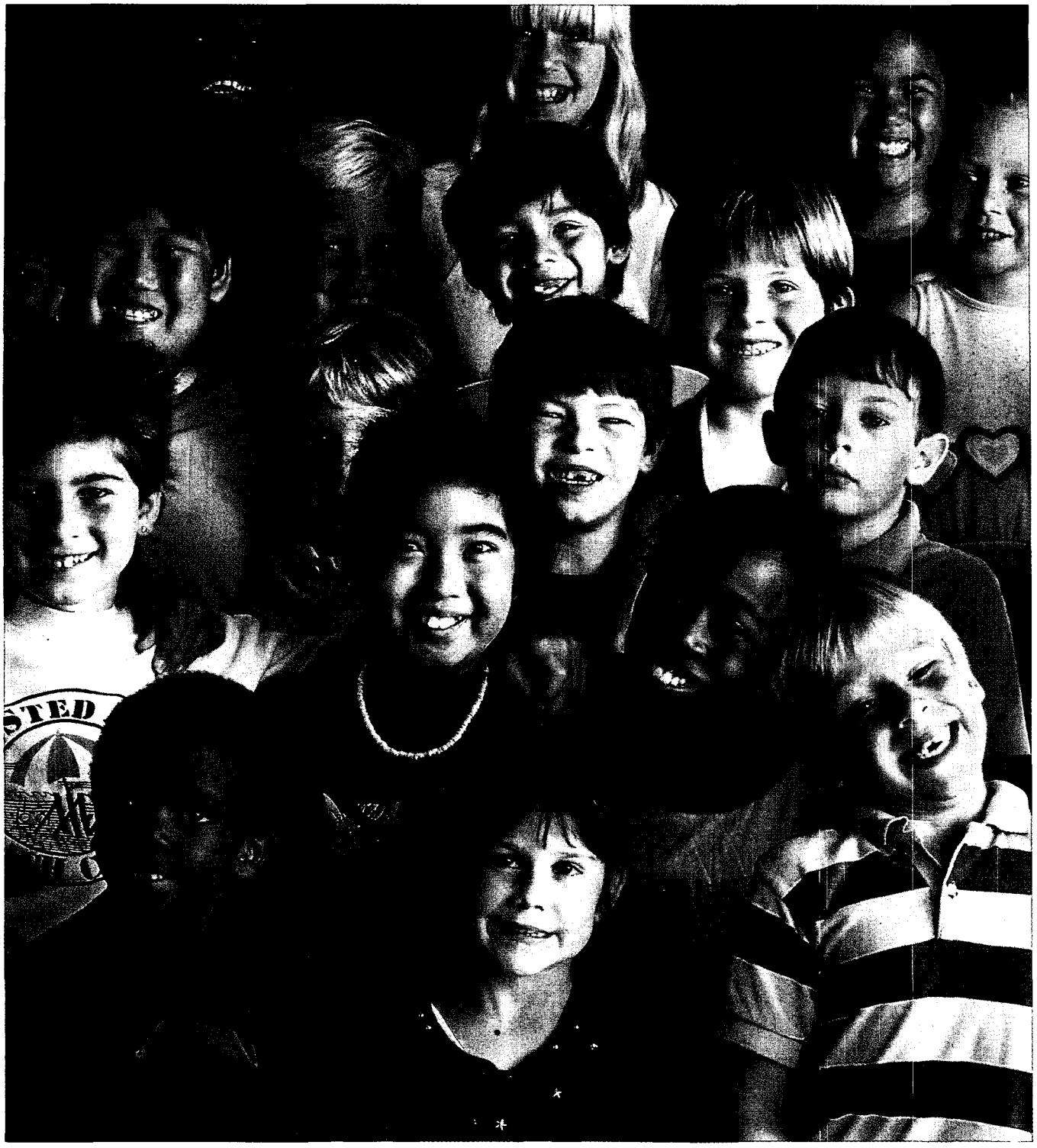

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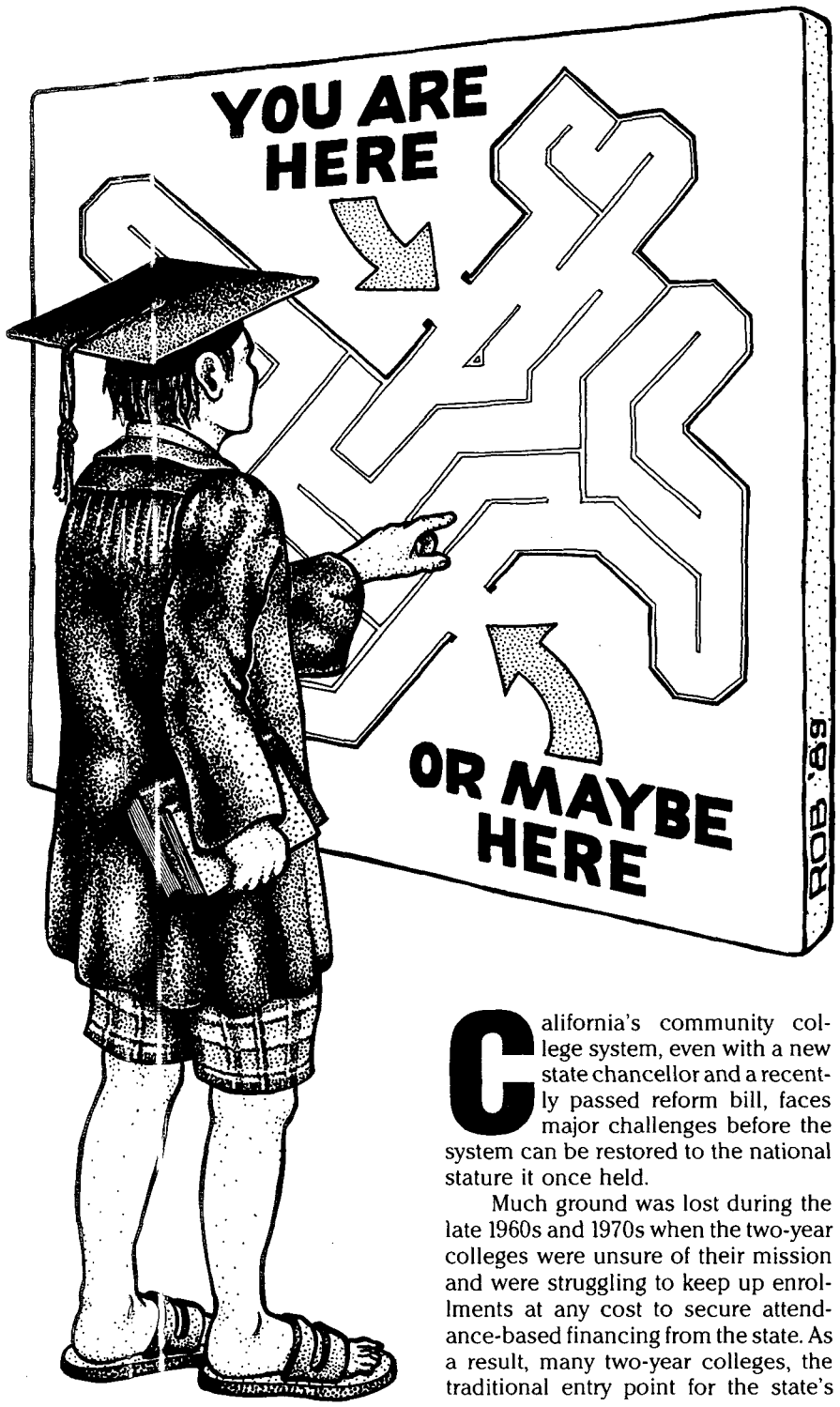
Community colleges back on track

By Judy Tachibana



California's community college system, even with a new state chancellor and a recently passed reform bill, faces major challenges before the system can be restored to the national stature it once held.

Much ground was lost during the late 1960s and 1970s when the two-year colleges were unsure of their mission and were struggling to keep up enrollments at any cost to secure attendance-based financing from the state. As a result, many two-year colleges, the traditional entry point for the state's poor and minority populations, took a detour into programs that were popular but of dubious value to those who were on either a four-year college program or those seeking vocational education.

California's two-year college system had been considered a national model before fiscal difficulties began in 1978 with the passage of Proposition 13. Because the property-tax limit shifted the system's funding base from local districts to the state, some schools began to offer some less-academic courses to keep their enrollment — and thus, funding — from dropping. (Under the reform bill, funding based on enrollment is to be phased out and, by 1991, replaced with program-based funding.)

A controversial $50 tuition fee imposed in 1984 ended California's traditional no-fee community college education. Enrollment in the early 1980s began slipping and is just now showing signs of recovery.

The schools underwent microscopic examination for several years, resulting finally in a reform bill authored last year by San Jose Assemblyman John Vasconcellos, Democratic chairman of the Assembly Ways and Means Committee. The bill reaffirmed the traditional mission of community colleges — to provide vocational education and to prepare students for transfer to universities — and restricted them from attempting to be all things to all people.

Now, the colleges feel they are back on track. Proposition 98, approved by voters last year, has provided them with additional money for regular operating expenses, but Governor George Deukmejian cited passage of the measure as one reason for cutting back discretionary programs, and his initial budget provided little of the $70 million sought by the system to implement the first year of its reform program.

Still, the perception of the need for change is widespread

Judy Tachibana is a reporter for the Sacramento Bee.

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and some of the local districts began reform measures before they were formally adopted by the Legislature last year.

These efforts have increased overall rates of transfer to four-year colleges and are in part a result of programs to identify prospective transfer students and help them plan their curricula, often through transfer centers, according to a report by the California Postsecondary Education Commission.

In the Fall of 1987 transfers from community colleges to University of California campuses increased by 12.5 percent above the Fall of 1986, and transfers to California State University campuses increased 1.8 percent over the same period.

Sacramento's Los Rios Community College District, for example, has worked with nearby universities to arrange agreements wherein if a student fulfills certain requirements, he or she is guaranteed a place in a particular program at the university. However, transfer rates vary widely throughout the state. More than a mandate will be needed to overcome low transfer rates at some colleges where less than a half-dozen students transfer to UC campuses each year. For instance, Los Angeles Southwest College sent one student to UC during the 1987-88 school year. And while enrollment is increasing, the number of students Southwest sends to CSU has dropped to 51 students — less than half the number sent in 1981-82.

In the area of vocational education, years of underfunding has left much of the training equipment out-of-date or in need of repair, despite a recent infusion of funds for instructional equipment.

Another major challenge faced by community colleges is the lack of minorities in the faculty and administrative ranks of California's community colleges. More than half of the 71 local districts would have to at least double their minority faculty members to achieve adequate minority representation, according to a report by the state chancellor's office earlier this year.

Over the next decade California community colleges will be replacing about half of their faculty due to retirements and an anticipated 16 percent student enrollment increase. More than 18,000 new faculty members will be needed by 1995, according to the report.

The reform bill creates a Faculty and Staff Diversity Fund to pursue two goals: that by 2005 the system's workforce will reflect proportionately the adult population of the state; and that by 1992-93, 30 percent of all new hires in the system will be ethnic minorities. In the last budget and in the governor's proposed budget, money has been allocated for these goals.

Since the "window of opportunity" to diversify the staff will be opening not only for community colleges, but for UC, CSU and for colleges across the nation, the system of two-year colleges will be competing with many schools for the same limited pool of minority instructors and administrators.

"We all recognize that the pool is not real large. There are qualified people, that's not the question. But the pool is not very large," said James Kellerman. Kellerman is chancellor of the North Orange County Community College District and past president of the California Community College Chief Executive Officers Association. "We have to find ways ... to get young ethnic minority men and women into graduate school."

Growth is also an issue. In some districts, enrollment is growing at an explosive rate. College of the Canyons in Southern California cannot serve all of those who would like to attend and has had to turn some students away. Enrollment at the college grew by more than nineteen percent in 1987, but the school was funded for only about four percent of them. This Fall about 5200 students registered, compared with 4600 last Fall. The additional students will cost the district about $2 million — an amount that will not be reimbursed by the state. (The state spends about $3500 a year on each community college student compared to $12,000 a year on each UC student.)

Under present finance law, community college districts may not increase their funded enrollment faster than the increase in adult population, which has averaged about two percent statewide.

In the Foothill-De Anza Community College District in the South Bay area, some students are being taught university style — in large lecture halls seating 350 to 400 per class. The district, which has stopped recruiting students, served more than 900 full-time students above the number for which the state paid.

Legislative action is needed to remove or adjust the cap. David Mertes, new chancellor of the community college system (see following story), suggested using a three-year average in the change in adult population rather than just the previous year's change. But the governor's proposed budget did not come close to fully funding reforms contained in the Vasconcellos reform bill, which went through years of discussion and revision before educators and legislators agreed on necessary changes. It called for $70 million to trigger the implementation of the major reforms. Deukmejian instead budgeted $6.5 million for the reforms. He proposed $5 million for staff development, $1.3 million for affirmative-action programs and $200,000 for instructional-improvement programs.

The governor overall proposed $2.45 billion for California's 107 community colleges, an increase of 7.2 percent above last year's budget. Educators were pleased with the general increase and with $111 million for capital outlay construction and $6.4 million for a sorely needed management-information system.

"We are disappointed because we don't have $70 million right away, but it's his [Deukmejian's] first move," said Larry Toy, president of the Faculty Association of California Community Colleges and chairman of Californians for Community Colleges — a group of major statewide community college organizations.

"Proposition 98 threw in a last-minute glitch," said Karen Sue Grosz, president of the state academic faculty senate. Some reforms can take place without additional funds, Grosz said, like the development of the transfer core curriculum. But the major reforms won't take place until the colleges get the money.

Reforms that will have to wait include the hiring of more full-time teachers, evaluation and tenure reforms and the repeal of teaching credentials and replacing credentials with minimum qualifications.

The state chancellor remained optimistic that money would come through for reforms. "I am confident that the Legislature and governor will see to it that colleges are funded to carry out the mission that has been assigned to them." he said.

David Brown, president of the California Community College Trustees Association and a Los Rios trustee, agreed. "We didn't expect $70 million after the passage of Proposition 98," Brown said. "But we are hoping the reforms will be funded in the future."

Robert Gabriner, president of the Community College Council of the California Federation of Teachers said: "I am fairly confident that the $70 million will be authorized by the governor and the Legislature. I remain steadfastly optimistic. I don't believe this is the last and final word on the issue. Within a $47-billion budget, I think they can find $70 million for reforms."

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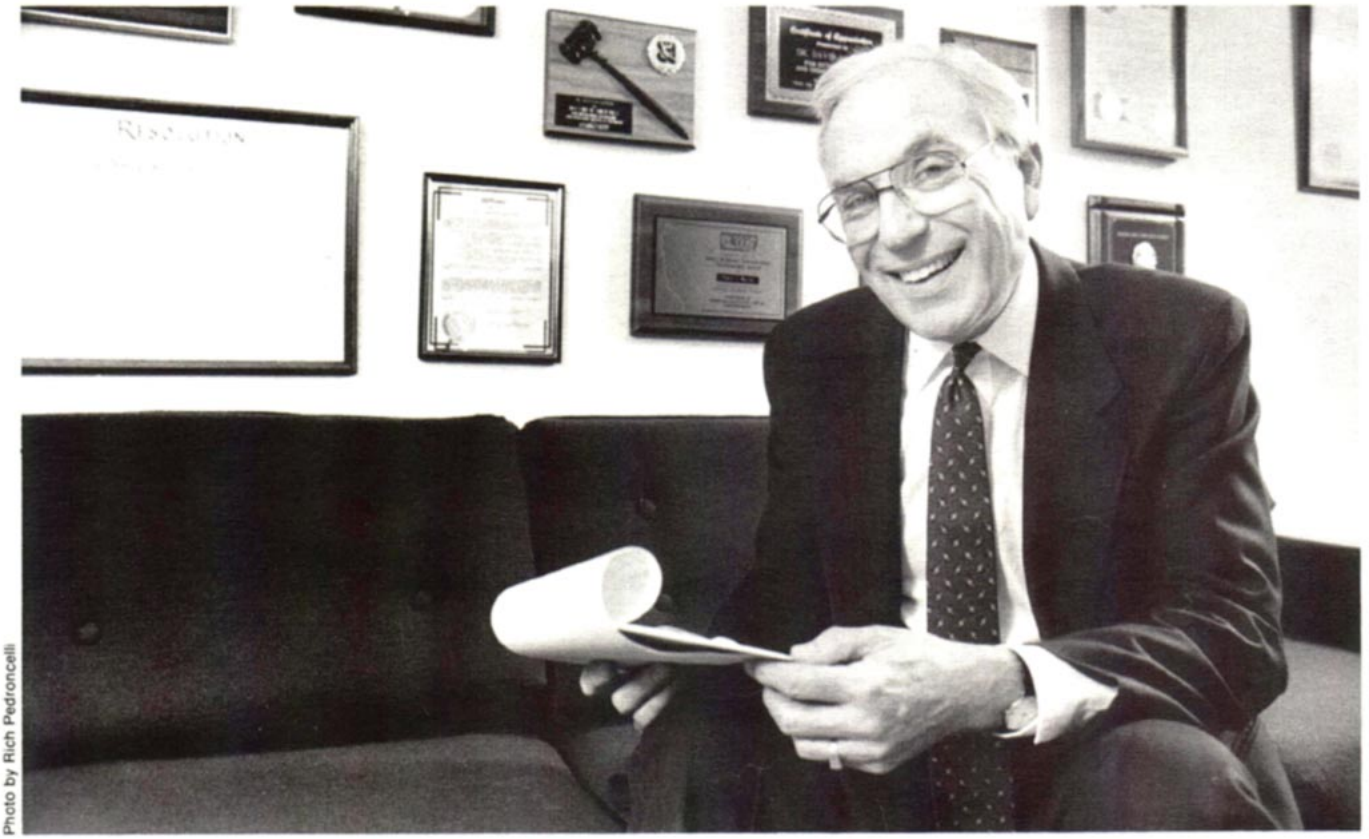

Photo by Rich Pedroncelli

CHANCELLOR DAVID MERTES

Inside man takes over community colleges

By Judy Tachibana

A renewed spirit of hope has emerged for California's 107 community colleges, educators say, due in part to the system's new chancellor — David Mertes. Buoyed by a reform bill (AB 1725) passed last year with support from Governor George Deukmejian and both political parties in the Legislature, education leaders feel that if anyone can put the beleaguered system back on track and return it to the national stature it once held, it is Mertes.

During his 20 years with California's community college system, Mertes has worked with the major players in the two-year colleges and also knows his way around the Legislature. And while those who work in the trenches maintain a skeptical watch, education leaders give him high marks.

"David was and is one of the most competent and capable CEOs in the state," said James Kellerman, past president of the state Chief Executive Officers Association and chancellor of the North Orange County Community College District. "He is one of us, which makes our relationship with the state chancellor better than we have recently experienced. We are able to work with him and discuss issues."

Said Robert Gabriner, president of the Community College Council of the California Federation of Teachers and former chairman of Californians for Community Colleges, a group of major statewide community college organizations: "He's got a decent track record. He has the respect of people in the field. They don't all necessarily like him, but they do respect him."

Mertes, chancellor since July 1988, had been in office just three months when he called in the state Department of Justice to investigate an alleged scam working right out of the chancellor's office. Robert Franklin Howard, acting dean of student services and special programs, was arrested on charges of grand theft and conflict of interest. Howard allegedly had funneled more than $900,000 into a dummy company registered to his wife and mother-in-law.

The incident itself may have made the system look bad, but Mertes came out with added respect. The alleged scam had been going on for more than seven years, and educators wondered why two previous chancellors had not caught it.

There also has been a change of attitude on the part of employees, mostly civil servants, and in the chancellor's office too, Kellerman said. "I think they are reflecting the kind of direction Dr. Mertes is moving in — more helpful to local districts."

The chancellor's office will need to work closely with the 71 districts — each with its own locally elected board of trustees — to implement AB 1725. The reform bill, which Mertes

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helped to shape, reaffirmed the mission of community colleges: to prepare students for transfer to universities and to provide vocational education.

Both are areas in which Mertes left his mark while chancellor at Sacramento's Los Rios Community College District. Under Mertes, Los Rios was one of the first districts in the state to implement a transfer-guarantee agreement with nearby universities. He also began a program in which community colleges worked with business, government and industry. As state chancellor, he plans to develop those ideas on a statewide basis. Soft-spoken, deliberate and thoughtful, Mertes described his goals.

"I would like to see the community colleges, as a system, increase their role in preparing students during their freshman and sophomore years for eventual B.A. degrees at four-year institutions," Mertes said. "I think we can play a far more significant role than we have in the immediate past.

"I would also like to establish very clearly as public policy that every student who enters a community college with the intent to transfer, and who performs appropriately, is guaranteed a place in a four-year institution."

Mertes said that California will require a trained, educated work force and that community colleges can contribute to creating that work force. But, he added, educators need to know what skills will be necessary to meet employment needs. "What I am very interested in doing is linking our training programs much more closely to the employment market, particularly the private sector," he said.

The reform bill also reaffirmed the community college policy of open access to the growing and changing California population. Community colleges serve as the entry point into higher education for the majority of people in the state, particularly minority group members and the poor. Mertes plans to beef up student support services that will help these students succeed in college.

He will reexamine and reemphasize assessment testing, mandatory counseling, financial aid programs and improved tutoring services and classes for those who are not native English-speakers. Those programs will take money, but because the reform bill was supported by both parties and the governor, Mertes anticipated adequate support. However, he was disappointed by the amount the governor proposed in January for the 1989-90 fiscal year.

The Community College Board of Governors considered Mertes for state chancellor in 1985, but passed him over for Joshua Smith, then-president of a community college in New York City. The '85 version of the board — mostly appointees of former Governor Jerry Brown — has been replaced with appointments by Deukmejian.

Mertes' style could not be more of a contrast to the fiery, impatient, articulate Smith, who regularly pointed out the deficiencies of California's two-year schools and the bureaucratic impediments he faced, even to get office equipment. Smith wanted to centralize more control in the chancellor's office, an approach resisted by the districts, each of which has its own separately elected board. Mertes is familiar with the system and said he is willing to work within its constraints to achieve his goals.

"This is how it is, and I will make it work for me," Mertes said. "In the end, we are going to get what it is we want."

Scott Wiley, a member of the state board, said he is pleased with Mertes. "I think David entered the job at a time when his knowledge of California politics as well as the community college system was important," Wiley said. "Overall you get a sense of a man who is coming into a job who has

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thought it through in terms of what he wants to accomplish and how he wants to manage."

"He took average-to-good colleges in Sacramento and made them, if not great, very exceptional colleges," said Richard Moore, superintendent of the Santa Monica Community College District. "He personally knows every major leader in education."

Colleagues who have worked with him over the years say he is accessible. "I feel like he really listens," Gabriner said. "He is accessible and responsive."

David West, president of the California Student Association of Community Colleges and a student member of the

> "This is how it is, and I will make it work for me. In the end, we are going to get what it is we want."
>
> — David Mertes

Lake Tahoe Community College District Board of Trustees, said he has met with Mertes and felt the chancellor was listening to concerns of students. "I have found him more accessible than some of the staff people [in the chancellor's office] I routinely work with," West said.

Mertes, 59, did his undergraduate work in biology and business at San Francisco State College. He then earned a master's and doctorate in biochemical embryology from the University of California, Berkeley.

Before conducting research for two years as a fellow for the American Cancer Society, Mertes taught high school and college. He began his administrative career in 1969 at the College of San Mateo, where he later served as president from 1971 to 1978. He served as superintendent and president of the Santa Barbara Community College District from 1978 to 1981. He left Santa Barbara for Los Rios where he worked for seven years.

Mertes is married to Barbara Mertes, an administrator with the South County Community College District in Hayward.

"People have faith in him," said Patricia Siever, president of the California Association of Community Colleges. "They are very optimistic when they look at what he is doing. I see we have a future. I can see it in this man."

Said Wiley: "People inside the system are looking to David for leadership, are accepting of him as someone capable of giving that leadership and of the fundamental concept that the chancellor of the system ought be its leader. That's a real change."

Others, including some rank-and-file teachers and local administrators, want to see how and when Mertes' moves will filter down to their level. They are taking a wait-and-see attitude.

"The state chancellor's office was a bureaucracy that was not able to do an effective job in leadership," Gabriner said. "It was being run as a compliance and regulatory agency not a leadership agency. The big issue is whether or not Mertes is going to turn it around. I don't think that's a foregone conclusion. He's got good [public relations] and good ideas, but he hasn't yet proven himself. I am still waiting."

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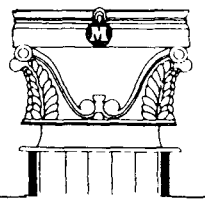

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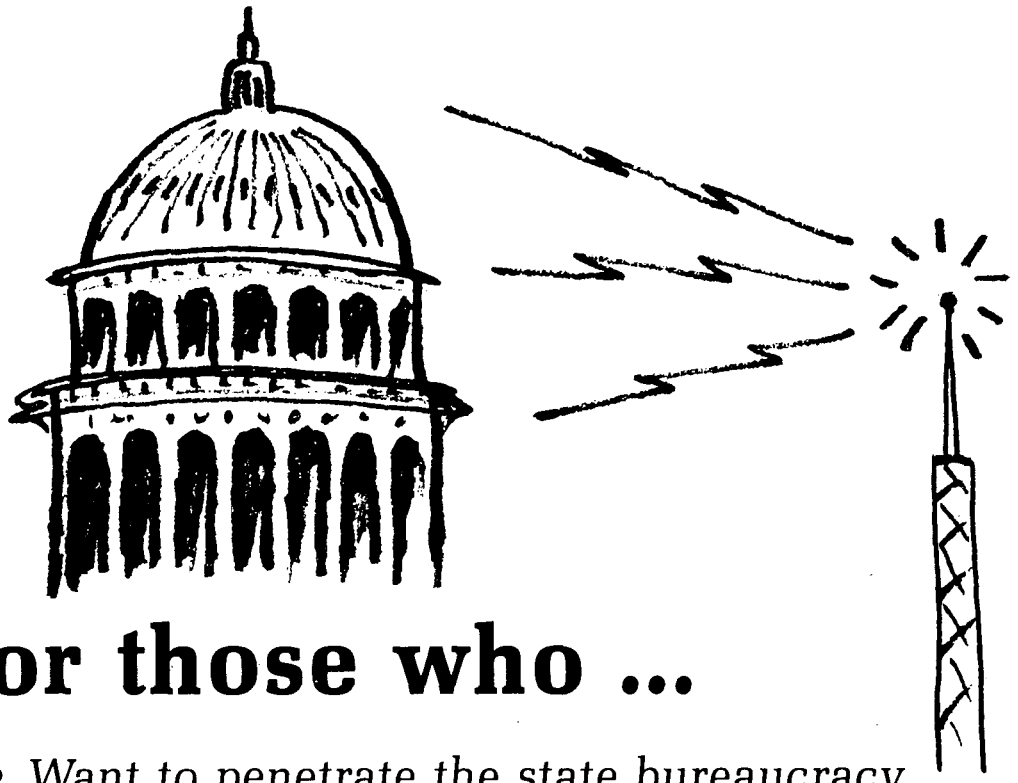

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DR. LAURENS WHITE

Top doc shakes up medical group

By Ellen Robinson Hayes

Laurie White made no secret of it. He planned, he said a year ago, to shake the hell out of the venerable California Medical Association.

And shaken it he has. As the CMA's titular leader for the past year, the peripatetic San Francisco oncologist has taken on all corners: AIDS, abortion, socialized medicine, crooked doctors, rationing health care, workers' compensation, euthanasia, tobacco peddlers, and California's 5.2 million medically uninsured. Tough and controversial subjects one and all. But Laurens Park White has pulled not a punch.

"It didn't really enter their minds that I meant to do everything that I said I meant to do," said the 63-year-old White, an avowed and outspoken Democrat. "But they were wrong, and they're very, very concerned about it."

With his comments the stocky, white-haired White has managed to outrage and offend elected officials, legislators, fellow physicians and CMA staffers. At the same time, he has graciously schmoozed his way into their hearts.

"There's probably no man in the organization who engenders more feeling than Laurie White," said San Pedro pediatrician Gary Krieger, who heads the CMA's committee on access to care. "He calls a spade and spade in ways that upset people. But I've never met a man with a deeper caring both for his patients and his profession."

White's candor, fascinating and infuriating as it is, has inevitably earned him more than his share of critics.

Ellen Robinson Hayes is a medical writer for the Sacramento Bee.

Photo by Rich Pedroncelli

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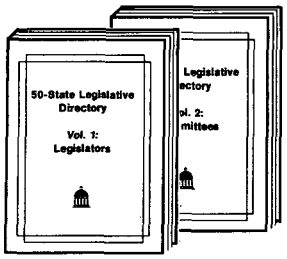

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"He is still viewed by much of the membership as a hothead," said one influential state health official. "I don't think he considers always the fact that he is the figurehead for the largest state medical society in the nation."

But others, including several CMA past presidents, disagree.

"He's a social liberal, and medicine, by its very nature, would benefit from having a high level of social consciousness," said immediate past-president Fred Armstrong.

White, a second-generation physician who's practiced in San Francisco since 1963, defends his bluntness. "A lot of people make the mistake in politics and think that the way you get elected is to have no values at all," he said. "But I think with medicine we're at the point that we'd rather vote for someone who stands for something even if we don't agree with everything he stands for, rather than just having someone who wants to be president but doesn't want to do anything."

Nonetheless, stories abound of White's indiscretions.

Doctors' wives in San Diego still remember when he compared first wives to waffles. You always throw the first one out, he said in a back-handed compliment to his second wife, Annette.

White first gained statewide notoriety as editor of the San Francisco Medical Society bulletin when he criticized doctors for their greed and selfishness. After publicly branding disreputable doctors "sleazebags" a year ago, he barely escaped a formal impeachment drive at his own CMA inauguration ceremony last March.

And he made national headlines this fall when he threatened to burn his patients' medical records if Proposition 102 passed with its requirement that physicians reveal the names of AIDS-infected patients.

"Nothing comes out by accident," said White, who was fired from his first job at Stanford after verbally trouncing a senior professor at grand rounds. "Everyone's frightened that I say things without enough self-control. What they should be frightened of is that I actually mean them."

The flamboyant White, who's been involved in organized medicine since 1970, is neither predictable nor controllable. Though not empowered to set CMA policy, in a variety of contexts he represents the state's 66,000 doctors. And when it comes to his two favorite causes — AIDS and the medically uninsured — he's developed a reputation as a top-gun lobbyist both within the CMA and at the Capitol.

"He doesn't wait," said Board of Medical Quality Assurance chief Ken Wagstaff, "for the formal process of idea development in Sacramento, that stultifying process that squeezes the life out of the idea."

Without hesitation, the impassioned White has embraced the state's most troubling health problem: the 5.2 million Californians who live without health insurance. Just since 1979 the state's pool of medically uninsured has increased 50 percent, earning the state a much higher proportion of uninsured than most other states.

"These people have much less access to necessary medical care," said E. Richard Brown, the UCLA sociologist who has made a name for himself studying California's medically indigent. "They are much less likely to see a doctor when they are very sick and much less likely to get preventative care."

"It's an absolute disaster," said White, "for these people to feel they have no access to health care. These are people who are busting their chops to try to make it."

While still working his way through the administrative chairs that led to the CMA presidency, White began working on a plan to meet the needs of this growing group of working poor, which includes 1.5 million California children. And since becoming president, he has stumped 150,000 miles up and down the state to forge a coalition that includes business, labor, hospitals, nurses, chiropractors, insurers, government and doctors.

"We could have written a bill ourselves," said White. "But then we would have gone to other people and said, 'We want you to support our bill.' We didn't want to do that. We wanted to go to people and say, 'Help us write a bill that meets your concerns and meets the state's concerns.'"

Tentative plans call for government, employers, employees and taxpayers to foot the estimated $4-billion bill for providing adequate health care to the uninsured. White is adamant that the plan will not resemble the controversial Massachusetts approach, which has so heavily burdened small employers.

"Our goal," said Krieger, who is helping to draft the plan, "is to develop a proposal in which the providers of care, the payers of care and the administrators and consumers of care will come together in a realistic way to provide basic essential services. But it's not going to be easy. There are so many diverse elements. And everybody's going

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to be hurt a li tle by this."

Already some California physicians oppose the CMA's involvement. "The White proposal," said Santa Cruz orthopedist Stanley Monteith, "will result in further regimentation and regulation of the practice of medicine and ultimately in the socialization of medicine."

But White hopes to generate bipartisan support for the coalition effort and has already buttonholed Willie Brown, who he hopes will carry the spot bill when it's introduced early this session. And although he verbally abused the governor with abandon after Deukmejian endorsed Proposition 102, White knows he'll need the administration's support.

"If we get everybody else together and we get a real whiz-bang wonderful bill and his office vetoes it, we haven't achieved a hell of a lot," said White. "But I think the governor's a realist. He's been critical of a variety of people and then continued to work with them."

White estimates the fully fleshed-out bill will be introduced in the Legislature by April.

"But realistically, we're going to lose control of it," said White. "If we really do it right and really do get a coalition, then it's out of our hands."

The coalition bill already faces prodigious competition from several others aimed at the medically uninsured, but with broad-based support it stands to be a strong contender.

"It's clear the government can't solve this thing alone," said Assemblyman Bruce Bronzan, a Fresno Democrat who is the new chairman of the Assembly Health Committee. "It can't even do the problem-solving itself. It has to have the involvement of the major players, and Laurie has recognized that."

White is predictably optimistic. "Everyone assumed it was a lot of big talk and it wouldn't happen," he said. "But, god damn it, it's happening."

White's big talk, along with his big commitment to the issue, has earned credibility for both him and the CMA, which had earned a reputation as a trade organization interested only in internal economic and scope-of-practice issues.

"There was a feeling that the CMA had ducked some of the larger issues in the health field, such as health insurance," said Steve Thompson, head of the Assembly Office of Research. "But both White's [opposition to] Proposition 102, and the health insurance issue has changed some of those perceptions about the CMA."

White's commitment to AIDS — most recently manifested in his virulent opposition to Proposition 102 — has had enormous impact on the CMA as well. "He definitely made it respectable to be urgent about AIDS," said the BMQA's Wagstaff.

Strategically located in San Francisco six years ago when the first AIDS cases appeared there, White is proud of his contributions to the CMA's response to AIDS.

"Our entire position on AIDS would have been wildly different," said White, who serves on the California AIDS Leadership Committee. "We would not have put a lot of money into defeating propositions 64 and 69 and 102, and we might have sat back and done very little or nothing. Instead the CMA was instrumental in defeating those three propositions."

"He's really distinguished himself," said Bronzan, "in terms of his concern, aggressiveness and personal dedication to AIDS. He's extremely knowledgeable and involved and on the whole been a very good influence in our state relative to the proper handling of the many issues that come along relative to AIDS."

Next month White will hand off CMA leadership to Santa Monica cardiac surgeon Bill Plested, subdued compared to White. Despite his obvious impact on California's version of organized medicine, White doesn't seek a place at the national level.

"I think that's one of my real strengths," he said. "In a state like this I've been able to achieve a lot, partly because I like the people and I get along with them. And because California, even though it's a conservative state, is wildly liberal compared to Nebraska. But I've also shot my wad here, and I think the leaders in California would oppose me at any further level."

White will return fulltime to his oncology practice in San Francisco, but he plans to continue to be a force both for the uninsured and for persons with AIDS.

And it's clear he will not be forgotten.

"You often get the feeling from opinion leaders that organizations like the CMA are too protective of their professions," said Wagstaff. "But under Laurie's tenure that image was addressed. Laurie wasn't afraid to tackle the hard issues both within the CMA and without. And you need to tackle them if you're going to deal with what a lot of people perceive to be the unwillingness of many doctors to act boldly when bold action is required."

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WASHINGTON PERSPECTIVE

By LARRY LIEBERT

Pentagon fallout

Jerry Lewis should be on top of the world in these early weeks of the new year. The congressman from Redlands in San Bernardino County beat out Lynn Martin of Illinois for the chairmanship of the House Republican Conference — the number-three spot in the GOP leadership.

IT NORMALLY WOULD BE THE SORT OF accomplishment sure to impress the folks back home as evidence of their congressman's clout in Washington. But Lewis' constituents in the parched desert country of California's 35th Congressional district may be wondering about their congressman's clout lately.

In the closing days of 1988, a Pentagon commission came up with a hit list of 86 military bases to close in an effort to save taxpayers $700 million a year. As Lewis notes ruefully, "I got hit, probably as hard as anybody in the country."

One of the bases targeted for closure is in his district — George Air Force Base near Victorville. Another, Norton Air Force Base near San Bernardino, is in the neighboring district of Democrat George Brown — but about half of its personnel live in Lewis' district. Lewis compares the economic impact on his district to an "earthquake at a seven on the Richter scale," an appropriate metaphor for terrain that sits atop the San Andreas Fault.

Lewis' immediate political task is to make sure his constituents understand that *he* didn't "lose" their air force bases. In fact, the bases were victims of a unique congressional process designed to insulate base-closing decisions from parochial pressures that would otherwise be exerted by Lewis and his colleagues. Like alcoholics attempting to hide their own bottles, Congress passed legislation that authorized the Pentagon commission to weed out unneeded military bases — and made it all-but-impossible for members of Congress to exercise their pork-barrel instincts to resist.

The legislation provides that Congress will have a single, all-or-nothing vote on whether to close the recommended list of bases within 45 days after March 1st. That should prevent efforts to lobby, cajole or make deals to keep open particular bases.

"Just remember, I was one of 39 in the House who voted against it in the first place," Lewis says of the base-closing legislation that has hit his constituents so hard.

Although he said he expects to cast a symbolic protest vote against the full list of base closings, he also tells his constituents not to nurse hopes of an upset. "This is a very, very tough game that we're in, and the deck has been stacked against us," he said.

The political fallout is mixed for other California members of Congress whose districts are affected. For example, Mather Air Force Base near Sacramento is targeted to be shut down. But the community seems resigned to its loss, and Democratic Representatives Robert Matsui and Vic Fazio still get credit at home for winning a reprieve when the Pentagon attempted to close the base in 1987.

San Francisco will take a substantial economic hit from the shutdown of the Army's historic Presidio. But existing legislation guarantees that most of the magnificent base's 1500 acres along the Golden Gate must be preserved from development as part of the Golden Gate National Recreation Area.

After making what is likely to be a futile pitch to keep the Army base at the Presidio, San Francisco's Democratic Representatives Barbara Boxer and Nancy Pelosi can keep busy for years fighting to win adequate federal funding to turn the facility into a first-rate park.

The base closings were also awkward for California's senators. Their state has more military bases than any other, and took more than its share of the cuts. The net loss of jobs in the state would equal about 85 percent of the almost 21,000 lost nationwide.

Democrat Alan Cranston simply inserted a vague statement in the congressional record fretting over whether the base-closing commission made the best choices. The issue was more difficult to duck for Republican Pete Wilson, who had just won reelection boasting of his clout as a hawkish member of the Senate Armed Services Committee.

Yes, Wilson said, he had voted for the base-closing legislation that authorized the hit list — but only "grudgingly." He questioned how wisely the commission had applied its own criteria, particularly when it came to the battleship Missouri. Wilson had campaigned vigorously to base the refurbished battleship on the San Francisco waterfront. "You could say he had some credibility on the line," acknowledged one adviser.

In San Francisco, Wilson and ex-Mayor Dianne Feinstein had joined with business leaders in campaigning for the battleship as an economic boon. Mayor Art Agnos had been part of a coalition of opponents who argued that preparations to berth the ship would cost the city more than it would bring in and that dredging in San Francisco Bay could churn up buried toxic wastes. Beneath the surface, it was an argument about whether liberal San Francisco should welcome or spurn a larger military presence.

PROPONENTS OF THE MISSOURI HAD just won the local battle; San Francisco voters approved a ballot measure in favor of the battleship in November's election. Only weeks later, the base-closing committee put the Navy's proposed San Francisco facilities for the Missouri on its list of unneeded bases.

In the end, the argument in Washington was about the wisdom of the broader "home-porting" program that was a pet project of former Navy Secretary John Lehman. Supporters said the purpose was to disperse Navy ships among more ports to make impossible a crippling attack like the one at Pearl Harbor a generation ago. Critics said the real goal was to spread ships around to create a wider constituency for Navy spending — the ultimate in pork-barrel politics.

(Larry Liebert is Washington bureau chief of the San Francisco Chronicle.)

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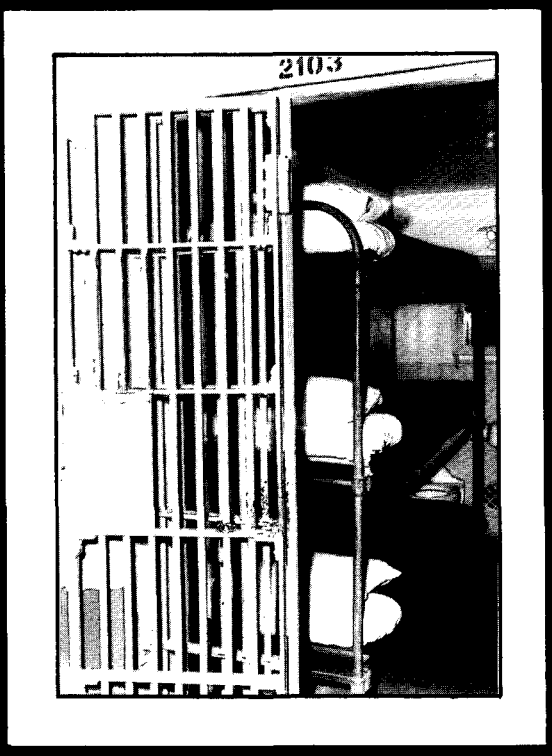

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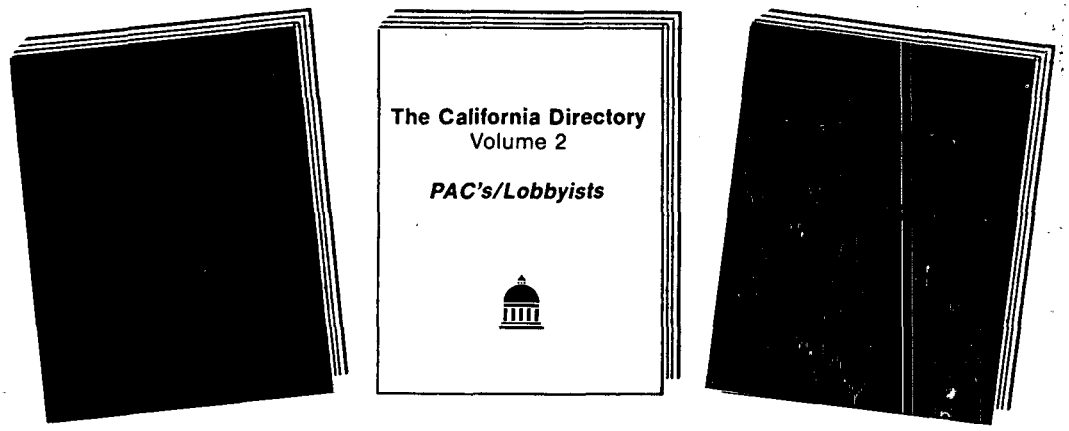

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